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Presented to

## Town of Leesburg, Virginia

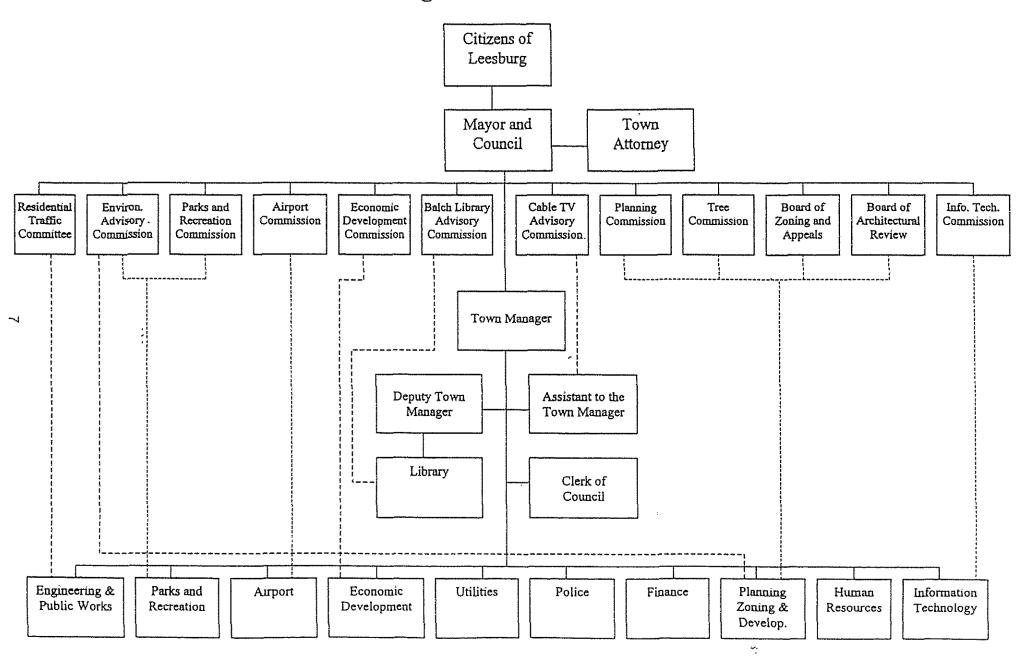
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2002

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

President

**Executive Director** 

# Town of Leesburg Organizational Chart



#### LIST OF PRINCIPAL OFFICIALS June 30, 2003

#### TOWN COUNCIL

Kristen C. Umstattd, Mayor Mervin V. Jackson, Vice Mayor James F. "Frank" Buttery, Jr. Melinda H. Kramer Fernando "Marty" Martinez David B. Schmidt Robert J. Zoldos

#### TOWN OFFICIALS

Robert S. Noe, Jr., Town Manager
Phillip L. Rodenberg, Deputy Town Manager
Paul E. York, Director of Finance
William Donnelly, III, Town Attorney
Judith W. Ahalt, Clerk of Council
Thomas A. Mason, Director of Engineering and Public Works
Susan Swift, Director of Planning, Zoning and Development
Randolph W. Shoemaker, Director of Utilities
Kaj Dentler, Director of Parks and Recreation
Dona Wolf, Human Resources Director
Michel Agujia, Director of Information Technology
Douglas McNeely, Airport Director
Joseph R. Price, Police Chief





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#### INDEPENDENT AUDITORS' REPORT

Mensel D. Dean
Gregory W. Geisert
Herman W. Hale
John L. Vincie. III
Keith L. Wampler
Daniel B. Martin
Sean R. O'Connell
Kevin D. Humphries
Bradford R. Jones
Virginia B. Miller
John E. Zigler. Jr.
Michael T. Kennison

To the Honorable Mayor and Members of Council Town of Leesburg Leesburg, Virginia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Leesburg, Virginia, as of and for the year ended June 30, 2003, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1 to the financial statements, the Town adopted Governmental Accounting Standards Board (GASB) Statements No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, No. 37, Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments: Omnibus, and No. 38, Certain Financial Statement Note Disclosures, and GASB Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financials.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Leesburg, Virginia, as of June 30, 2003, and the respective changes in financial position and cash flows, where applicable, and the budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated October 2, 2003 on our consideration of the Town of Leesburg's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis (pages 11 to 18) and the required supplementary information (page 57) are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming an opinion on the financial statements that collectively comprise the Town of Leesburg, Virginia's basic financial statements. The combining nonmajor fund financial statements and other schedules, listed in the table of contents as supplementary information, and the Schedule of Expenditures of Federal Awards as required by U. S. Office of Management and Budget Circular A-133, Audits of States, Local Governments and Non-Profit Organizations, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

We did not audit the other data included in this report, designated as the "Introductory Section" and the "Statistical Section" in the table of contents of this report and, accordingly, we express no opinion on such data.

PBGH, LLP

Harrisonburg, Virginia October 2, 2003

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

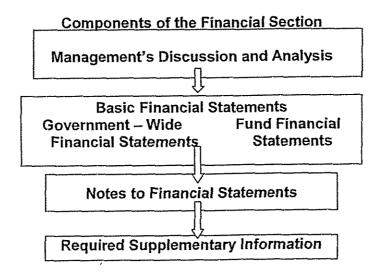
The following discussion and analysis of the Town of Leesburg's (Town) financial performance provides an overview of the Town's financial activities for the fiscal year ended June 30, 2003. Please read it in conjunction with the transmittal letter located in the introductory section of this report and the Town's basic financial statements, which follow this analysis.

#### **FINANCIAL HIGHLIGHTS FOR 2003**

- On the government-wide basis, total net assets at June 30, 2003 were \$236.7 million which includes \$54.9 million of unrestricted funds.
- Total General Fund revenue collections were above the final budgeted amounts by approximately \$176,000.
- The business-type activities net assets at June 30, 2003 totaled \$130.4 million which represents an increase of \$7.7 million. Of this amount, \$41.5 million is unrestricted.
- The Town's total outstanding long-term debt is \$81.7 million, which is a decrease of \$4.3 million from the prior year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the Town of Leesburg's basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.



The Government-Wide Statements. The Statement of Net Assets and the Statement of Activities provide information about the activities of the Town, as a whole, and present a longer-term view of the Town finances.

One of the most important questions asked about the Town finances is, "Is the Town as a whole better or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the Town as a whole and about its activities in ways that help answer this question.

The Statement of Net Assets includes all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. One can think of the Town net assets – the difference between assets and liabilities – as one way to measure the Town's financial health or financial position. Over time, increases or decreases in the Town net assets are one indicator of whether its financial health is improving or declining.

The Statement of Activities reports the change in net assets. All of the current year's earned revenues and expenses are recorded regardless of when cash is received or paid. You will need to consider other non-financial factors, however, such as changes in the Town property tax base and the condition of the Town capital assets, to assess the overall financial health of the Town.

In the Statement of Net Assets and the Statement of Activities, the Town is divided into two kinds of activities:

- Governmental Activities. Most of the Town's basic services are reported as governmental activities, including public safety, public works, library, parks, recreation and cultural, community development, and general government. Property and other local taxes, and state and federal grants finance most of these activities.
- Business-type Activities. The Town Water and Sewer operations (Utilities Fund) and Airport Fund are reported as business-type activities as the Town charges a fee to customers to cover all or most of the cost of the services they provide.
- Fund Financial Statements. For governmental activities, the fund statements tell how the services were financed in the short term as well as what remains for future spending. Fund financial statements report the Town's operations in more detail than the government-wide statements by providing information about the Town's major funds and non-major funds in the aggregate.

The fund financial statements provide detailed information about the most significant funds – not the Town as a whole.

The Town has two types of funds, governmental and proprietary.

Governmental Funds. Most of the Town's basic services are reported in governmental funds, which focus on (1) how resources flow into and out of those funds and (2) the remaining balances at year-end that are available for spending. These funds are reported using an accounting method called modified accrual basis of accounting. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is described in a reconciliation accompanying the fund financial statements.

**Proprietary Funds.** When the Town charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds are reported using the full accrual basis of accounting method. The Town's business-type funds are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows. The Town Utilities and Airport funds are accounted for as enterprise funds.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town of Leesburg's progress in funding its obligation to provide pension benefits to its employees.

The combining statements referred to earlier in connection with non-major government funds are presented immediately following the required supplementary information on pensions.

#### FINANCIAL ANALYSIS OF THE TOWN AS A WHOLE

This is the first year the Town has applied Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. The Town has not presented the prior period for the purpose of providing comparative data for the Management's Discussion and Analysis (MD&A) because certain prior-year information is unavailable. However, in future years, when prior-period information is available, a comparative analysis of the government-wide data will be presented.

**Statement of Net Assets**. The schedule below summarizes the Statement of Net Assets as presented in the government-wide financial statements.

In the Town's business-type activities, the majority of net assets are classified as Invested in Capital Assets, net of related debt. Unrestricted net assets amounted to \$41,536,355. In the Town's governmental activities, the majority of net assets are also classified as Invested in Capital Assets, net of related debt. Unrestricted net assets amounted to \$13,411,700. It should be noted that infrastructure assets and accumulated depreciation on capital assets are included this year, a requirement mandated by GASB 34. Infrastructure assets represents \$66.6 million of the \$92.9 million of governmental activities investment in capital assets, net of related debt. Investment in capital assets, net of related debt, is calculated by subtracting the non-current liabilities of the Town, exclusive of compensated absences from the book value of capital assets. The remaining difference between assets and liabilities is classified as unrestricted net assets. Total unrestricted assets in governmental activities and business-type activities are \$54,948,055.

#### Summary Statement of Net Assets June 30, 2003

		Governmental Activities		Business-Type Activities		Total Primary Government
Current and other assets Capital assets, net Total assets	\$	25,970,399 132,914,421 158,884,820	\$	45,510,229 128,167,640 173,677,869	\$	71,480,628 261,082,061 332,562,689
Current and other liabilities Long-term liabilities		14,512,495 38,016,003 52,528,498	······································	4,870,490 38,428,812 43,299,302		19,382,985 76,444,815 95,827,800
Net assets Invested in capital assets, net of related debts Unrestricted		92,944,622 13,411,700	•	88,842,212 41,536,355	•	181,786,834 54,948,055
Total net assets	_\$_	106,356,322	\$	130,378,567	\$_	236,734,889

**Statement of Activities.** Below is a summary of the Statement of Activities as presented in the government-wide financial statements.

#### Summary of Change in Net Assets Year Ended June 30, 2003

184	I E.I	ided Julie 30, 2	UUJ			
		Governmental		Business-Type		
		Activities		Activities		Totals
	•	······································				
Revenues						
Program revenues:						
Charges for services	\$	3,002,277	\$	8,657,533	\$	11,659,810
Operating grants and contributions	•	6,743,609	•		•	6,743,609
Capital grants and contributions		1,485,483		13,544,368		15,029,851
Ouplied grante and contributions		1,100,100		10,011,000		,0,020,00
General revenues:						
Property taxes		8,658,468		_		8,658,468
Other local taxes		8,784,696		<del>"</del>		8,784,696
Other local taxes		0,704,090		•		0,704,090
Grant and contributions not						
=		0.050.044				2,656,314
restricted to specific programs		2,656,314		740 107		
Other		2,112,369		743,137		2,855,506
Total revenues		33,443,216		22,945,038		56,388,254
Operating Expenses		004.040				004.040
Legislative		231,213		-		231,213
Executive		2,736,232		<b></b>		2,736,232
Legal		193,460		-		193,460
Planning, zoning and development		1,422,467		***		1,422,467
Finance		1,654,638		-		1,654,638
Public safety		6,664,907		-		6,664,907
Parks and recreation		4,968,397		**		4,968,397
Balch Library		533,222		-		533,222
Engineering and public works		9,481,451		-		9,481,451
Interest		1,859,616		**		1,859,616
Airport		· ,		1,277,756		1,277,756
Water and sewer		_		12,084,993		12,084,993
Total expenses		29,745,603		13,362,749		43,108,352
			<del></del>			
Increase in net assets					٠	
before transfers		3,697,613		9,582,289		13,279,902
Transfers		1,813,548		(1,813,548)		
Net assets, beginning		100,845,161		122,609,826		223,454,987
Net assets, beginning Net assets, ending	\$	106,356,322	\$.	130,378,567	\$	236,734,889
rect assets, chang	Ψ_	:00,000,022	Ψ-		Ψ	

The Town's revenues are derived from a number of sources. The biggest source comes from property taxes, which include real estate and personal property taxes. Other local taxes, such as business licenses, meals and transient occupancy make up the balance of other local taxes. Charges for services represent planning and zoning fees, fines and forfeitures and recreation fees. Operating grants and contributions primarily represent state and federal funding for non-capital operating expenditures. Capital grants and contributions represent grants from outside entities designated for capital projects and availability fees for water and sewer connections.

For the fiscal year ended June 30, 2003, total expenses in the governmental activities section are divided into ten categories with the majority in executive, public safety, parks and recreation, and engineering and public works. In the business-type activities, the airport and water/sewer expenses are the proprietary (enterprise) operations of the Town, and represent the operational expenses of this business-type activity.

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

#### **Governmental Funds**

Major governmental funds consist of the General Fund, Debt Service Fund and two Capital Projects Funds and provide for the majority of the governmental operations of the Town.

As of the end of the fiscal year, the Town's General Fund undesignated fund balance that could be used for future purposes was \$5,567,239. Key factors contributing to this are as follows:

- Of the \$5,567,239 undesignated fund balance remaining at year end, Town Council has adopted a policy that 10% of annual expenditures (\$3.2 million for this year) is the minimum required unreserved balance to be maintained at all times.
- The annual assessment of real estate in the Town continues to provide growth in tax revenue along with the tax on personal property. Revenues from consumer related taxes such as meals, transient occupancy, sales and use, and cigarettes, grew at a slower rate than in the past due to a weak economy and the residual effects of September 11.
- Actual expenditures were lower than the adopted budget due to numerous spending cuts and delays in filling vacant positions in response to a projected shortfall in revenues due to the weak economy.

#### **General Fund Budgetary Highlights**

Budget adjustments on the expenditure side included federal funds for police and the adoption of the mid-year budget. Mid-year budget adjustments totaled \$272,950 and included items such as operation funding for the new Freedom Park and a parking study. Although increases in the total budget appropriations were adopted for certain departments, overall General Fund operation expenditures were approximately \$2.5 million less than the final budgeted amounts. Total supplemental appropriations added to the original budget totaled \$676,611.

#### **Proprietary Funds**

The Town's proprietary funds consist of the Utilities Fund and the Airport Fund. Water and sewer activities are supported solely by fees assessed from users of Town-provided water and sewer services. Revenues generated by these funds are sufficient to provide for annual operating costs as well as long-term debt service payments as prescribed by the bond agreement.

Airport revenues consist of leases, fixed based operator fees and tie-down fees, as well as FAA grants. These revenues support the operations of the municipal airport as well as capital expenditures, ie. hangar expansion and runway improvements.

For the fiscal year ending June 30, 2003, the Utilities Fund's unrestricted net assets were \$41.4 million. Revenues within the Utilities Fund remained strong with the steady collection of availabilities and service fees from new commercial and residential construction in Town. Expenditures increased due to normal increases in personnel and operating costs and the addition of ten new positions. These positions were added to operate the expanded water pollution control plant and utility lines division. For the fiscal year ending June 30, 2003, the Airport Fund's unrestricted fund balance was \$131,059. Airport Fund revenues increased slightly, however the Fund still relies on a yearly General Fund transfer for its operations. The General Fund transferred \$299,117 to the Airport Fund for fiscal year 2003. With the completion of the airport terminal renovation and the increase fees from rental space, the need for General Fund transfers should decrease in the future. Airport Fund expenses increased due to normal increases in personnel and operating costs.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

As of June 30, 2003, the Town had invested \$261,082,061 (net of accumulated depreciation) in capital assets. This amount represents an increase in cost of \$33.5 million, or 17% from the last fiscal year, excluding the recording of infrastructure. Please refer to Note 6 of the footnotes for a more detailed presentation of the capital assets.

#### Capital Assets June 30, 2003

	 Governmental Activities	 Business-Type Activities
Buildings and improvements Land Runway Equipment	\$ 46,010,833 25,070,943 - 2,743,820	\$ 2,236,063 10,675,419 12,424,868 3,235,228
Software Vehicles	- 2,625,438	13,000
Infrastructure Construction in progress	85,048,117 636,176	5,163,725
Water and sewer systems Hangars Accumulated depreciation	(29,220,906)	118,471,825 3,184,882 (27,237,370)
Capital assets, net of accumulated depreciation	\$ 132,914,421	\$ 128,167,640

This year's major capital asset additions included: Freedom Park at a current year cost of \$600,000 and a project total cost of \$2.8 million; Ida Lee Recreation Center at a current year cost of \$2.2 million; and a cost of \$1.2 million to complete the Catoctin Circle road improvements. The GASB 34 reporting requirement to include infrastructure assets at cost in the amount of \$85 million is new this year as well.

#### **Long-Term Obligations**

At June 30, 2003, the Town had several long-term debt issuances outstanding. These include \$39,606,108 for the business-type activities and \$40,779,125 for the general government. Long-term liabilities include compensated absence balances of approximately \$1 million.

The Town's available legal debt margin mandated by the Commonwealth of Virginia is \$326.6 million which is computed based on 10 percent of the assessed value of real estate subject to taxation less applicable bonded debt outstanding.

The Town has adopted a debt policy that establishes guidelines and limitations for the issuance of debt. The debt policy addresses the level of indebtedness the Town can reasonably expect to incur without jeopardizing its financial position and to ensure the efficient and effective operation of the Town. Please refer to Note 8 of the footnotes for a more detailed presentation of the long-term liabilities of the Town.

The Town has maintained Bond ratings of A1 and AA from *Moody's Investor Service*, *Inc.* and *Standard and Poor's Credit Market Services*, respectively.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The Town's proximity to the Washington D.C. metropolitan area has positively impacted the Town and its fiscal health. Per capita income levels have risen above state and national levels as a result. However, all jurisdictions in Northern Virginia felt a slight decrease in revenues due to the sluggish economy. Revenues for next year's budget appear to be improving as the economy recovers in a number of financial sectors.

#### REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the Town of Leesburg's finances for all those with interest in the government's finances. Questions concerning any of the information provided in this report should be addressed to the Town's Department of Finance, P.O. Box 88, 25 West Market Street, 20178.

#### **BASIC FINANCIAL STATEMENTS**

## STATEMENT OF NET ASSETS June 30, 2003

	Governmental Activities	Business-type Activities	Totals
ASSETS			
Cash, cash equivalents and temporary	0 (1070 070	A 40 007 07F	# FF 744 047
cash investments	\$ 12,356,072	\$ 43,387,975	\$ 55,744,047
Receivables, net:	4 FOR 04F		4 E00 04E
Property taxes, including penalties	4,508,015	**	4,508,015 230,105
Utility taxes	230,105	**	684,499
Local taxes	684,499	4 475 505	1,507,555
Trade and other accounts	32,030	1,475,525	
Accrued interest	27,433	93,706	121,139
Due from other governments	1,449,145	511,668	1,960,813
Restricted cash	5,910,154	589,363	6,499,517
Deferred charges	-	149,728	149,728
Internal balances	697,736	(697,736)	75 040
Financing costs, net	75,210	**	75,210
Capital assets:		10.075.110	05 740 000
Land	25,070,943	10,675,419	35,746,362
Buildings and improvements	46,010,833	2,236,063	48,246,896
Water system	-	47,253,723	47,253,723
Sewer system		71,218,102	71,218,102
Equipment	2,743,820	3,235,228	5,979,048
Vehicles	2,625,438	- 404.000	2,625,438
Hangars	-	3,184,882	3,184,882
Runway	•	12,424,868	12,424,868
Software		13,000	13,000
Infrastructure	85,048,117		85,048,117
Construction in progress	636,176	5,163,725	5,799,901
Less: accumulated depreciation	(29,220,906)		(56,458,276)
Total assets	158,884,820	173,677,869	332,562,689
LIABILITIES			
Accounts payable	601,912	1,515,095	2,117,007
Accrued payroll	350,682	85,753	436,435
Other accrued liabilities	68,142	<del>.</del>	68,142
Accrued insurance claims	331,465	113,758	445,223
Accrued Interest	547,054	835,526	1,382,580
Compensated absences	77,488	27,616	105,104
Retainage payable	71,757	114,600	186,357
Customer deposits and contingent charges	5,875,707	1,028,462	6,904,169
Deferred revenue	3,902,654	•	3,902,654
Noncurrent liabilities ,			
Due within one year	2,685,634	1,149,680	3,835,314
Due in more than one year	38,016,003	38,428,812	76,444,815
Total liabilities	52,528,498	43,299,302	95,827,800
NET ASSETS			
Invested in capital assets, net of related debt	92,944,622	88,842,212	181,786,834
Unrestricted	13,411,700	41,536,355	54,948,055
Total net assets	\$ 106.356.322	\$ 130,378,567	\$ 236,734,889

### STATEMENT OF ACTIVITIES Year Ended June 30, 2003

		Pr	ogram Revenu	es			
	•		Operating	Capital		levenue and Chang	es in Net Assets
		Charges	Grants and	Grants and	Governmental		
Functions/Programs	Expenses	for Services	Contributions	Contributions	Activities	Activities	Totals
Primary Government:							
Governmental activities:						_	
Legislative	\$ 231,213	\$ -	\$ -	\$ <del>-</del>	\$ (231,213)	\$ - \$	(231,213)
Executive	2,736,232	-	-	-	(2,736,232)	•	(2,736,232)
Legal	193,460	-	-	-	(193,460)	-	(193,460)
Planning, zoning and development	1,422,467	204,288	**	-	(1,218,179)	•	(1,218,179)
Finance	1,654,638	-	-	-	(1,654,638)	•	(1,654,638)
Public safety	6,664,907	266,971	1,142,060	216,843	(5,039,033)	~	(5,039,033)
Parks and recreation	4,968,397	2,332,896	-	-	(2,635,501)	~	(2,635,501)
Balch Library	533,222	5,865	15,500	-	(511,857)	•	(511,857)
Engineering and public works	9,481,451	192,257	5,586,049	1,268,640	(2,434,505)	-	(2,434,505)
Interest	1,859,616	<u></u>	*	*	(1,859,616)	-	(1,859,616)
Total governmental activities	29,745,603	3,002,277	6,743,609	1,485,483	(18,514,234)		(18,514,234)
Business-type activities:							
Airport	1,277,756	848,521	-	1,426,346	_	997,111	997,111
Water and sewer	12,084,993	7,809,012	<u></u>	12,118,022	-	7,842,041	7,842,041
Total business-type activities	13,362,749	8,657,533		13,544,368		8,839,152	8,839,152
Total government	\$43,108,352	\$ 11,659,810	\$ 6,743,609	\$15,029 <u>,</u> 851	(18,514,234)	8,839,152	(9,675,082)
	General Reve	enues:					
	Taxes:						
	Genera	property taxes	, including pen	alties	8,658,468	-	8,658,468
	Other lo	cal taxes			8,784,696	-	8,784,696
	Revenues	not restricted t	o specific progr	ams	2,656,314	*	2,656,314
	Intergover	nmental, other	than grants		1,382,750	-	1,382,750
	Use of mo	ney and proper	ty		435,263	665,283	1,100,546
	Miscellane	ous			294,356	77,854	372,210
•	Transfers				1,813,548	(1,813,548)	*
	Total genera	revenues and	transfers		24,025,395	(1,070,411)	22,954,984
		Change in ne	t assets		5,511,161	7,768,741	13,279,902
	Net assets, b	~			100,845,161	122,609,826	223,454,987
	Net assets, e	ending			\$106,356,322	\$ 130,378,567 \$	236,734,889
See Notes to Financial Statements.							

#### BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2003

							Other	Total
		General		Capital f Highways		ects Buildings	Funds	Governmental Funds
ASSETS		Ocholai		* 11911114yo		2011-11-19-		
Cash, cash equivalents, and temporary		= 100 007		0.050.000	¢.	202 207	C 4 E 14 14D	¢ 12.256.072
cash investments	\$	5,468,027	\$	2,050,609	\$	323,207	\$4,514,149	\$ 12,356,072
Receivables, net		4 500 045						4,508,015
Property taxes, including penalties		4,508,015		-		-	<del>-</del>	230,105
Utility taxes		230,105		**		-	_	684,499
Local taxes		684,499		-		•	<u>-</u>	32,030
Accounts		32,030		<del></del>		-	-	27,433
Accrued interest		27,433		••		-	-	697,736
Advances to other funds		697,736		48.003		-	00 EVD	1,449,145
Due from other governments		1,332,622		18,023		20.448	98,500	
Restricted cash		5,870,736		<del>-</del>	·	39,418	) he	5,910,154
Total assets	\$	18,851,203	\$	2,068,632	\$	362,705	\$4,612,649	\$ 25,895,189
LIABILITIES								
A contractor	\$	446,785	¢	16,930	¢.	26,039	\$ 112,158	\$ 601,912
Accounts payable	Φ	350,682	Ψ	10,000	Ψ	-	· · · · · · · · · · · · · · · · · · ·	350,682
Accrued payroll		68,142				_	-	68,142
Other accrued liabilities		331,465		_		-	-	331,465
Accrued insurance claims		001,400		21,757		50,000	_	71,757
Retainage payable		5,875,707		21,101		-	_	5,875,707
Customer deposits and contingent charges						_	_	4,441,443
Deferred revenues	+	4,441,443		<u></u>				
Total liabilities	•	11,514,224		38,687		76,039	112,158	11,741,108
FUND BALANCES								
Reserved for:								
Encumbrances		1,038,541		-		-	-	1,038,541
Advances to other funds		697,736		-		-	-	697,736
Law enforcement expenses		33,463		-		~	-	33,463
Unreserved:								
Undesignated:								
General fund		5,567,239		•		-	in,	5,567,239
Capital projects funds		_		2,029,945		286,666	2,599,566	4,916,177
Special revenue funds		-		-		-	1,900,925	1,900,925
Total fund balances		7,336,979		2,029,945		286,666	4,500,491	14,154,081
Total liabilities and fund balances	\$		\$	2,068,632	\$	362,705	\$4,612,649	\$ 25,895,189

## RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2003

Total Fund Balances - Governmental Funds		\$ 14,154,081
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not current financial resources and therefore not reported in the governmental funds.		
Governmental capital assets Less accumulated depreciation Net Capital Assets	\$ 162,135,327 (29,220,906)	132,914,421
Deferred revenue represents amounts that were not available to fund current expenditures and therefore is not reported as revenue in the governmental funds		538,789
Other assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		
Financing costs		75,210
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds.		
Bonds payable Leases payable Note payable Compensated absences Interest payable	(39,570,118) (359,681) (40,000) (809,326) (547,054)	(41,326,179)
		¢ 106 356 322
Net assets of governmental activities		\$ 106,356,322

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS Year Ended June 30, 2003

Revenues:  General property taxes Other local taxes Permits, fees and licenses Fines and forfeitures Use of money and property Charges for services Donations	\$	8,722,873 8,682,696 3,049,254 246,496 323,579 2,336,501	\$	- - -	\$	- 102,000	\$ -	\$ -	\$ 8,722,87
Other local taxes Permits, fees and licenses Fines and forfeitures Use of money and property Charges for services	\$	8,682,696 3,049,254 246,496 323,579	\$	- - -	\$		\$ -	\$ -	
Other local taxes Permits, fees and licenses Fines and forfeitures Use of money and property Charges for services		3,049,254 246,496 323,579		- -		102,000	••		0 704 60
Fines and forfeitures Use of money and property Charges for services		246,496 323,579		-		•	,,	**	8,784,69
Fines and forfeitures Use of money and property Charges for services		323,579		-		-	No.	•	3,049,25
Charges for services		-				-	*		246,49
Charges for services		2,336,501		-		8,484	48,651	80,889	461,60
				-		-	-		2,336,50
Donaiions		-		-		•	-	225,000	225,00
Miscellaneous		294,356		-		-	-	· ·	294,35
Intergovernmental	****	4,179,063				1,268,640	540,841		5,988,54
Total revenues		27,834,818		<u> </u>		1,379,124	589,492	305,889	30,109,32
Expenditures:									
Current									
Legislative		231,213		-		-	**	**	231,21
Executive		2,441,878		#		-	<b></b>	-	2,441,87
Legal		187,628		-		-	<b>-</b>	-	187,62
Planning, zoning and development		1,429,837		-		•	•	144-	1,429,83
Finance		1,630,812		<b></b>		•	-	•	1,630,81
Public safety		6,830,539		-		•		20,553	6,851,09
Parks and recreation		4,137,677		-		**		-	4,137,67
Balch Library		346,935		**		*	-	-	346,93
Engineering and public works		7,700,347		-			-	~	7,700,34
Capital projects				-		1,802,822	3,576,685	2,112,354	7,491,86
Debt service:						•			
				4,825,475			A	-	4,825,47
Principal				2,103,052		_	-	-	2,103,05
Interest and fiscal charges			<u></u>					5 400 057	20 077 00
Total expenditures		24,936,866		6,928,527		1,802,822	3,576,685	2,132,907	39,377,80
Revenues over (under) expenditure	5	2,897,952		(6,928,527)		(423,698)	(2,987,193)	(1,827,018)	(9,268,48
Other Financing Sources (Uses):									E coc E
Debt issuance		5,606,510		-		-	-	-	5,606,51
Premiums on bonds issued		248,788		*		-	-	-	248,78
Payment to escrow agent		(5,780,087)	)	•		-	-		(5,780,08
Transfers in		6,418,497		6,928,527		348,053	<del></del>	355,000	14,050,07
Transfers out		(7,807,644		*		(50,000)	(2,176,882)	(2,202,003)	(12,236,52
Other operating sources (uses), ne	t	(1,313,936	)	6,928,527		298,053	(2,176,882)	(1,847,003)	1,888,78
Net change in fund balances		1,584,016		-		(125,645)	(5,164,075)	(3,674,021)	(7,379,7
Fund balances, beginning		5,752,963		-	···.	2,155,590	5,450,741	8,174,512	21,533,80
Fund balances, ending	_\$	7,336,979	\$	_	\$	2,029,945	\$ 286,666	\$ 4,500,491	\$ 14,154,08

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2003

	Governm Fund	
Net change in fund balances - total governmental funds		\$ (7,379,725)
Reconciliation of amounts reported for governmental activities in the Statement of Activities:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.		
Expenditure for capital assets	\$ 7,111,053	
Donated capital assets	3,939,139	
Less depreciation expense	(3,042,985)	0.007.007
Excess of capital outlay over depreciation		8,007,207
Revenues in the Statement of Activities that do not provide		
current financial resources are not reported as revenues		
in the funds.		(64,405
Change in deferred revenue		(04,02
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. This is the amount by which proceeds were less than (exceeded) repayments.		
Debt issued or incurred:		
General obligation bonds	(5,606,510)	
Bond premium	(248,788)	
Principal repayments:	4 805 475	
General obligation debt	4,825,475	
Payment to escrow agent for refunding	5,780,087	4,750,264
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in		
governmental funds	168,226	
Accrued interest	(45,616)	
Compensated absences	75,210	
Debt issuance costs	I way game 7 will	197,820
Change in net assets of governmental activities		\$ 5,511,16

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET (NON-GAAP BASIS) AND ACTUAL - GENERAL FUND Year Ended June 30, 2003

								ariance with
		Budgeted	ŧΛn	nnumtn		Actual	Г	inal Budget Over
		<u>buuyetet</u> ginal	3 /AII	Final	<u>.</u>	Amounts		(Under)
Revenues:	On	yırıaı	<del></del> -	1 1110		Amounts		(Onder)
General property taxes	\$ 10.	134,000	\$	10,134,000	\$	8,722,873	\$	(1,411,127)
Other local taxes		022,000	Ψ	9,022,000	Ψ	8,682,696	Ψ	(339,304)
Permits, fees and licenses		135,000		3,135,000		3,049,254		(85,746)
Fines and forfeitures		232,285		232,285		246,496		14,211
Use of money and property		299,000		299,000		323,579		24,579
Charges for services		096,400		2,096,400		2,336,501		240,101
Miscellaneous		151,800		151,800		294,356		142,556
Intergovernmental		587,874		2,587,874		4,179,063		1,591,189
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,						3		
Total revenues	27,	658,359		27,658,359		27,834,818		176,459
Expenditures:								
Current:								
Legislative		264,605		264,605		231,213		(33,392)
Executive	3,6	069,429		3,135,429		2,696,537		(438,892)
Legal		239,900		239,900		187,628		(52,272)
Planning, zoning and development	1,	776,158		1,776,158		1,473,677		(302,481)
Finance	1,6	571,826		1,671,826		1,637,512		(34,314)
Public safety	6,8	371,452		7,204,452		6,956,599		(247,853)
Parks and recreation	4,2	219,540		4,425,490		4,187,111		(238,379)
Balch library	(	364,941		365,941		348,453		(17,488)
Engineering and public works	9,0	092,002		9,162,663		8,256,677		(905,986)
Total expenditures	27,5	569,853	·····	28,246,464		25,975,407		(2,271,057)
Revenues over expenditures		88,506		(588,105)		1,859,411		2,447,516
Other Financing Sources (Llega):								
Other Financing Sources (Uses): Debt issuance	,	100,000		400,000		5,606,510		5,206,510
Premiums on bonds issued	-	+00,000		400,000		248,788		248,788
		-		-		(5,780,087)		(5,780,087)
Payment to escrow agent Transfers in	21	282,000		2,282,000		6,418,497		4,136,497
Transfers out	•	•						
rransiers out	[5,1	744,373)		(5,744,373)	~,	(7,807,644)		(2,063,271)
Other financing uses, net	(3,0	062,373)		(3,062,373)		(1,313,936)		1,748,437
Net change in fund balance	(2,9	73,867)		(3,650,478)		545,475		4,195,953
Fund balance, beginning	2,9	73,867		3,650,478	·	5,752,963		2,102,485
Fund balance, ending	\$	•	\$	**	\$	6,298,438	\$	6,298,438

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS June 30, 2003

	Business-type Activities - Enterprise Funds				
		Water and			
	Airport	Sewer	Tolais		
ASSETS					
Current Assets:	A 050 400	e 40 mas ann	<i>ቀ 45 107 075</i>		
Cash, cash equivalents, and temporary cash investments	\$ 852,166	\$ 42,535,809	\$ 43,387,975 1,475,525		
Accounts receivables, net	67,024	1,408,501 93,706	93,706		
Accrued interest	E41 CCB	33,100	511,668		
Due from other governments	511,668		311,000		
Total current assets	1,430,858	44,038,016	45,468,874		
Noncurrent Assets:					
Restricted cash	**	589,363	589,363		
Deferred charges	-	149,728	149,728		
Capital assets:					
Land	9,089,063	1,586,356	10,675,419		
Buildings and improvements	2,236,063		2,236,063		
Water system	**	47,253,723	47,253,723		
Sewer system	<b>.</b>	71,218,102	71,218,102		
Equipment	1,245,130	1,990,098	3,235,228		
Hangars	3,184,882	₩	3,184,882		
Runway	12,424,868		12,424,868		
Software	*	13,000	13,000		
Construction in progress	2,007,477	3,156,248	5,163,725		
Less: accumulated depreciation	(4,084,617)	(23,152,753)	(27,237,370)		
Total capital assets (net of accumulated depreciation)	26,102,866	102,064,774	128,167,640		
Total noncurrent assets	26,102,866	102,803,865	128,906,731		
Total assets	27,533,724	146,841,881	174,375,605		
LIABILITIES					
Current Liabilities:					
Accounts payable	361,973	1,153,122	1,515,095		
Accrued payroll	2,976	82,777	85,753		
Accrued insurance claims	₩•	113,758	113,758		
Accrued interest	99,870	735,656	835,526		
Compensated absences	172	27,444	27,616		
Retainage payable	110,014	4,586			
Advances from other funds	697,736	-	697,736		
Bonds payable	199,780	949,900	1,149,580		
Customer deposits and contingent charges	19,175	1,009,287	1,028,462		
Total current liabilities	1,491,696	4,076,530	5,568,226		
Noncurrent Liabilities:					
Compensated absences	7,883	245,181	253,064		
Bonds payable	4,783,506	33,392,242	38,175,748		
Total noncurrent liabilities	4,791,389	33,637,423	38,428,812		
Total liabilities	6,283,085	37,713,953	43,997,038		
NET ASSETS					
Invested in panifel appels, not of soluted debt	21,119,580	67,722,632	88,842,212		
Invested in capital assets, net of related debt Unrestricted	131,059	41,405,296	41,536,355		
Total net assets	\$ 21,250,639	\$ 109,127,928	\$ 130,378,567		

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS Year Ended June 30, 2003

	Business-type Activities - Enterprise Funds							
				Water and				
	<del></del>	Airport		Sewer		Totals		
Operating Revenues:								
Charges for services	\$	848,521	\$	7,809,012	\$	8,657,533		
Other	*	**	•	77,854		77,854		
Calci		······································						
Total operating revenues	<del></del>	848,521	······	7,886,866		8,735,387		
Operating Expenses:								
Personal service		279,928		4,459,019		4,738,947		
Contractual services		80,736		370,052		450,788		
Depreciation		500,643		2,664,120		3,164,763		
Other charges		82,286		2,846,772		2,929,058		
						44.000.550		
Total operating expenses		943,593		10,339,963		11,283,556		
Operating loss		(95,072)		(2,453,097)		(2,548,169)		
M. C. C. Devenue /Funences								
Nonoperating Revenue (Expenses): Interest on investments		19,790		645,493		665,283		
Interest on investments Interest and fiscal charges on bonds/notes		(262,527)		(1,745,030)		(2,007,557)		
Loss on disposal of assets		(71,636)		(1,740,000)		(71,636)		
Luss un dispusai oi assets	***************************************	(71,000)				(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Total nonoperating expenses, net		(314,373)		(1,099,537)		(1,413,910)		
Loss before grants, contributions and transfers		(409,445)		(3,552,634)		(3,962,079)		
Capital grant revenue		1,426,346		66,439		1,492,785		
Installation and connection charges		<u>.</u>		11,005,753		11,005,753		
Developer donated assets		-		1,045,830		1,045,830		
Transfers in		299,117		-		299,117		
Transfers out		(309,665)		(1,803,000)		(2,112,665)		
Change in net assets		1,006,353		6,762,388		7,768,741		
Total net assets, beginning		20,244,286		102,365,540		122,609,826		
Total net assets, ending	\$ .	21,250,639	\$	109,127,928	\$	130,378,567		

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS Year Ended June 30, 2003

	Business-type Activities - Enterprise Funds					
	Water					
				and		
		Airport		Sewer		Totals
One by Elevery France Operation Activities:				,ii		
Cash Flows From Operating Activities:	\$	844,971	\$	8,011,988	\$	8 856 959
Receipts from customers Payments to suppliers for goods and services	Ψ	(179,062)		(2,742,564)		(2,921,626)
Payments to employees for services		(279,130)		(4,453,616)		(4,732,746)
Other receipts (payments)		-		77,854		77,854
	***************************************	206 770		003 663		1 200 441
Net cash provided by operating activities		386,779		893,662		1,280,441
Cash Flows From Noncapital and Related Financing Activities:						
Transfers out		(309,665)		(1,803,000)		(2,112,665)
Transfers in		299,117		**		299,117
Net cash used in noncapital and related						
financing activities		(10,548)		(1,803,000)		(1,813,548)
Cash Flavor From Conital and Related Financing Activities:						
Cash Flows From Capital and Related Financing Activities:		-		11,005,753		11,005,753
Connection availability fees Grant revenue		1,670,025		66,439		1,736,464
Acquisition and construction of capital assets		(2,944,495)		(4,986,041)		(7,930,536)
Interest		(217,076)		(1,674,731)		(1,891,807)
Proceeds from debt issuance		2,131,895		2,335,494		4,467,389
Payments to escrow agent and issuance costs		(85,855)		(2,335,494)		(2,421,349)
Principal paid on bonds		(171,777)		(1,467,401)		(1,639,178)
Net cash provided by capital and related	<del> </del>		<del></del>			
financing activities	<u></u>	382,717	·	2,944,019		3,326,736
Cash Flows From Investing Activities:		40.700		000 000		050 003
Interest on investments	<del></del>	19,790		930,233		950,023
Net cash provided by investing activities		19,790		930,233		950,023
and the second of the second o		770 720		2 064 014		3,743,652
Net increase in cash and cash equivalents		778,738		2,964,914		3,143,002
Cash and Cash Equivalents						
Beginning	·,	73,428		40,160,258		40,233,686
Ending	\$	852,166	\$	43,125,172	\$ 4	43,977,338

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Basis of Presentation - Fund Accounting

The accounts of the Town are organized on the basis of funds which are considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, fund balance/net assets, revenues and expenditures or expenses, as appropriate. The various funds of the primary government are included in the financial statements as follows:

1. Governmental Funds are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and liabilities, the fund equity, is referred to as "fund balance." The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The following comprise the Town's major governmental funds:

General Fund – The General Fund is the general operating fund of the Town. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. Many of the more important activities of the Town, including operation of the Town's general service departments, street and highway maintenance, public safety, parks and recreation, and library are accounted for in this fund.

Debt Service Fund – The Debt Service Fund accounts for the servicing of general long-term debt not being financed by proprietary funds.

Buildings Capital Projects Fund – The Buildings Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other fixed assets, with the exception of those that have been segregated into separate capital project funds by management or are financed through proprietary funds. The Town has elected to treat the Buildings Capital Projects Fund as major, although it has not met the criteria requiring such treatment for fiscal year 2003.

Highways Capital Projects Fund – The Highways Capital Projects Fund is used to account for all resources used in the acquisition and construction of the Town's streets and other infrastructure. The Town has elected to treat the Highways Capital Projects Fund as major, although it has not met the criteria requiring such treatment for fiscal year 2003.

#### NOTES TO FINANCIAL STATEMENTS

#### 1. Summary of Significant Accounting Policies (Continued)

#### C. Basis of Presentation - Fund Accounting

Other governmental funds of the Town are considered nonmajor and are as follows:

Other Capital Projects Funds - The Other Capital Projects Funds are used to account for all resources used in the acquisition and construction of capital facilities and other fixed assets that management has chosen to report separately from the building and highway capital projects of the Town. The nonmajor capital project funds consist of the Parks and Recreation Fund and the Storm Drains Fund.

Special Revenue Funds – Special Revenue Funds are used to report resources that are legally restricted and may be used for purposes that support the designated reporting government's program. The Town's Special Revenue Funds consist of the Balch Library and Irwin W. Uran Funds.

2. Proprietary Fund Types are used to account for activities which are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses and transfers related to the government's business activities are accounted for through proprietary funds. The measurement focus is upon income determination, financial position, and cash flows. In accordance with GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the Town has elected to apply all applicable FASB pronouncements, including those issued on or before November 30, 1989, except for those pronouncements which conflict with or contradict GASB pronouncements.

Enterprise Funds - Enterprise Funds are used to finance and account for the acquisition, operation and maintenance of the Town's facilities and services, which are supported primarily by user charges. The following comprise the Town's major enterprise funds:

<u>Airport Fund</u> – This fund is used to account for the operation and maintenance of the Town's airport. The Airport Fund also receives funding through State and Federal grants and general fund transfers.

<u>Water and Sewer Fund</u> – This fund is used to account for the operation and maintenance of the Town's water system and sanitary sewer system.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Measurement Focus and Basis of Accounting

The Town adopted GASB Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments, during the fiscal year ended June 30, 2003. The adoption of this Statement is meant to present the information in a format more closely resembling that of the private sector and to provide the user with more managerial analysis regarding the financial results and the Town's financial outlook.

The government-wide financial statements are reported using the economic resources measurement focus and the *accrual* basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the *modified* accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 75 days of the end of the current fiscal period except for property taxes which are recognized as revenue if they have been collected within 45 days after year end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures related to compensated absences, and claims and judgments are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Town; therefore, revenues are recognized based upon the expenditures recorded and the availability criteria. In the other, monies are virtually unrestricted as to purpose of expenditure, and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual criteria are met.

Licenses and permits, fines and forfeitures, charges for sales and services (other than utility) and miscellaneous revenues are *generally* recorded as revenue when received because they are generally not measurable until actually received. In the category of use of money and property, property rentals are recorded as revenue when received, but investment earnings are recorded as earned, since they are measurable and available.

#### **NOTES TO FINANCIAL STATEMENTS**

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Measurement Focus and Basis of Accounting (Continued)

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### E. Budgetary Data

#### **Budgetary Information**

Budgets are adopted and maintained on the modified accrual basis adjusted for encumbrances. Annual appropriated budgets are adopted for the General Fund. All annual appropriations lapse at fiscal year-end to the extent they have not been expended or lawfully encumbered. Project-length financial plans are adopted for all Capital Projects Funds. Budgets are not adopted for the Debt Service Funds since budgetary control is maintained through the General Fund. Budgets for enterprise funds serve as a spending guide for the Town and do not constitute legally binding limitations.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund. Encumbrances outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

Each year all departments of the government submit requests for appropriation to the Town Manager so that a budget may be prepared. The budget is prepared by fund, department, activity, and expenditure and includes information on the past, current year estimates, and requested appropriations for the next fiscal year.

#### **NOTES TO FINANCIAL STATEMENTS**

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### E. Budgetary Data (Continued)

Budgetary Information (Continued)

Before April 1, the proposed budget is presented to the Town's Council for review. The Town Council holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget. Any changes in the budget must be within the revenues and reserves estimated as available by the Town's Manager or the revenue estimates must be changed by an affirmative vote of a majority of the Town Council.

Expenditures may not legally exceed budgeted appropriations at the department level. The Town Manager has authority to amend or transfer appropriations within the department level. During the year ended June 30, 2003, General Fund supplemental appropriations totalling \$676,611 were authorized by Town Council.

#### Budgeted (Non-GAAP)/GAAP Reconciliation

The following is a reconciliation of actual General Fund expenditures and fund balance presented on the budgetary basis in Exhibit 7 to the actual General Fund expenditures and fund balance presented in Exhibit 5 in accordance with accounting principles generally accepted in the United States of America:

	Total Expenditures				
		Fund Balance			
Budgetary basis as per Exhibit 7	\$	25,975,407	\$	6,298,438	
Encumbrances at June 30, 2003		(1,038,541)		1,038,541	
GAAP basis per Exhibit 5	_\$	24,936,866	\$	7,336,979	

#### F. Other Significant Accounting Policies

#### 1. Cash and Cash Equivalents

The Town considers all highly liquid investments purchased with a maturity of three months or less to be cash equivalents.

Cash of individual funds are combined to form a pool of cash and investments. The pool consists primarily of government obligations and a local government investment pool. The government securities are stated at fair value based on quoted market prices and the investment in the local government investment pool (a 2a7-like pool) is reported at the pool's share price. Interest earned as a result of pooling is distributed to the appropriate funds utilizing a formula based on month-end balances.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Other Significant Accounting Policies (Continued)

#### 2. Investments

Investments are stated at fair value based on quoted market prices.

#### 3. Property Taxes

Real estate and personal property taxes are assessed annually by Loudoun County, Virginia, for all property of record as of January 1. The Town bills and collects its property taxes based on the assessed values provided by the County. Real estate taxes are levied annually on January 1 and are due in semi-annual installments on June 5 and December 5. Personal property taxes are levied annually on January 1 and are due October 5 with pro-ration of personal property taxes throughout the year. Prorated personal property taxes levied after June 15 are due February 5.

Collections of real estate and personal property taxes between July 1 and August 15 of the subsequent fiscal year, classified as delinquent at June 30, are recorded as revenue for the fiscal year then ended. Liens attach to the property when the tax remains unpaid after July 1 of the following year. The billings are considered past due after the respective tax billing date at which time the applicable property is subject to a 10% penalty and interest is assessed 30 days therefrom.

#### Restricted Assets

Trustee Held Escrow Deposits – Certain proceeds of the Town's 1997 Utility System Revenue Refunding Bonds as well as certain resources set aside for their repayment, are combined and classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants and are to be held by a trustee. The Utility System Bond Fund Interest Account and Principal Account are used to report resources set aside for future debt service. The Utility System Debt Service Reserve Fund is used to the extent necessary to set aside reserve funds for interest and principal debt service payments.

Customer Deposits – The Town collects a utility deposit when a new customer establishes a water/sewer account. Under certain circumstances, the deposit is refunded. Cash is restricted to set aside resources for future refunding along with a related customer deposit liability.

Off-site Fees, Performance Bonds, Lease Escrow and Cash funds are restricted to set aside resources designated for fulfilling the obligation related to these deposit liabilities. As funds are utilized for these purposes, the restricted cash asset and deposit liability is reduced.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Other Significant Accounting Policies (Continued)

#### 5. Capital Assets

Capital assets, which include property, plant and equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (\$50,000 or more for infrastructure) and an estimated useful life in excess of two years. Such assets are recorded as historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

	<u>Years</u>
Buildings and improvements	15 – 50
Infrastructure	50
Water and sewer system	10 – 100
Hangars and runways	10 – 50
Vehicles	5 – 12
Equipment	5 – 25
Software	5 – 20

The Town's Balch Library contains reference material and library books that are not capitalized. These items are irreplaceable and only available for educational and research purposes to be completed at the library.

#### **NOTES TO FINANCIAL STATEMENTS**

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Other Significant Accounting Policies (Continued)

#### 6. Deferred Revenue

Deferred revenue in the governmental funds represents amounts due, which are measurable but not available.

#### 7. Inter-fund Transactions

Transactions among Town funds that would be treated as revenues and expenditures or expenses if they involved organizations external to the Town government are accounted for as revenues and expenditures or expenses in the funds involved.

Transactions, which constitute reimbursements to a fund for expenditures initially made from it, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenues are to be expended, are separately reported in the respective funds' operating statements.

Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "due to/from other funds" or "advances to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Noncurrent portions of long-term inter-fund loan receivables are reported as advances within the governmental funds, and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resource and, therefore, are not available for appropriation.

#### 8. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. No liability is reported for unpaid accumulated sick leave. All vacation pay is accrued when incurred in government-wide and proprietary financial statements. For governmental fund types, the amount of accumulated unpaid vacation leave which is payable from available resources is recorded as a liability of the respective fund only if they have matured, for example, as a result of employee retirements and resignations.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Other Significant Accounting Policies (Continued)

#### 9. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 10. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### 11. Net Assets

Net assets represent the difference between assets and liabilities. The caption "net assets invested in capital assets, net of related debt" consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets invested in capital assets, net of related debt excludes unspent debt proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The Town first applied restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Other Significant Accounting Policies (Continued)

#### 12. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### Note 2. Deposits and Investments

<u>Deposits</u>. All cash of the Town of Leesburg is maintained in accounts collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400 et. seq. of the Code of Virginia or covered by federal depository insurance.

<u>Investments</u>. Statutes authorize the Town to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP).

The Director of Finance has investments in the LGIP. The LGIP is a professionally managed money market fund which invests in qualifying obligations and securities as permitted by Virginia statutes. Pursuant to Sec. 2.2-4605 Code of Virginia, the Treasury Board of the Commonwealth sponsors the LGIP and has delegated certain functions to the State Treasurer. The LGIP reports to the Treasury Board at their regularly scheduled monthly meetings. The fair value of the position of the LGIP is the same as the value of the pool shares, i.e., the LGIP maintains a stable net asset value of \$1 per share.

#### **NOTES TO FINANCIAL STATEMENTS**

#### Note 2. Deposits and Investments (Continued)

The Town's investments are categorized below to give an indication of the level of risk assumed by the Town at year-end. Category 1 includes investments that are insured or registered or for which the securities are held by the Town or its safekeeping agent in the Town's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the broker or dealer bank's trust department or safekeeping agent in the Town's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or dealer, or by its trust department or safekeeping agent but not in the Town's name.

At year-end, the Town's investments balances were as follows:

	Category							Fair		
		1			2		3			Value
U. S. government securities Commercial paper	\$		-	\$	28,116,724 13,500,405	\$		***	\$	28,116,724 13,500,405
	\$		-	\$	41,617,129	\$		-		41,617,129
Investments not subject to risk categorization: State non-arbitrage program Local Government Investment Pool										3,180,929 7,659,351
U. S. money market funds									·	1,142,779
Total investments										53,600,188
Total deposits										8,641,176
Total cash on hand and petty cash							·	2,200		
Total cash, cash equivalents, cash investments	and te	mpo	rar	У				1	\$	62,243,564
Reconciliation to cash, cash equivaler temporary cash investments of the re entity as reported on the statement of	porting		:							
Cash, cash equivalents, and tempor				tm	ents				\$	55,744,047
Restricted cash					•				<u>.</u>	6,499,517
Total									\$_	62,243,564

#### Note 3. Estimated Unbilled Revenue

Water and sewer fund revenues are estimated at year-end for unbilled services rendered. The amounts are determined by estimating services rendered based on past services provided. At June 30, 2003, estimated unbilled services included in accounts receivable and revenue amounted to approximately \$743,000.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 4. Receivables

Receivables at June 30, 2003 for the government's individual major and nonmajor funds, including the applicable allowances for uncollectible accounts, are as follows:

### **Primary Government**

	General Fund	 Airport Fund	Water and Sewer Fund	Totals
Property taxes Utility taxes Local taxes Accounts	\$ 4,558,015 230,105 684,499 32,030	\$ - - - 70,024	\$ - - 1,468,501	\$ 4,558,015 230,105 684,499 1,570,555
Gross receivables	5,504,649	70,024	1,468,501	7,043,174
Less allowance for uncollectible accounts	(50,000)	 (3,000)	(60,000)	(113,000)
Net receivables	\$ 5,454,649	\$ 67,024	\$ 1,408,501	\$ 6,930,174

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the General Fund were as follows:

	 Inavallable	 <u>Unearnea</u>
Delinquent property taxes receivable	\$ 538,789	\$ 
Advance collection of 2003-2004 taxes	-	73,124
2003-2004 property taxes receivable	-	3,829,530
2003-2004 property taxes receivable	\$ 538,789	\$ 3,902,654

## **NOTES TO FINANCIAL STATEMENTS**

## Note 5. Due From Other Governments

At June 30, 2003, amounts due from other governments were as follows:

General Fund: Commonwealth of Virginia: Local sales taxes Other taxes and excess fees ABC profits Highway maintenance funds	\$ 754,015 29,365 10,912 409,329 1,203,621
Federal Government	15,562
Northern Virginia Cigarette Tax Board	98,082
Other governments	15,357
Total General Fund	1,332,622
Capital Projects Fund: Parks and Recreation Fund: Virginia Department of Transportation Highways Capital Project Fund:	98,500
Virginia Department of Transportation	18,023
Enterprise Fund: Airport Fund: Commonwealth of Virginia Federal government Total Airport Fund	202,033 309,635 511,668
Total	\$ 1,960,813

# NOTES TO FINANCIAL STATEMENTS

Note 6. Capital Assets

Capital asset activity for the year ended June 30, 2003 is as follows:

	Restated Beginning Balance	Increases	(Deletions)/ Reclassifications	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				05 070 040
Land	\$ 24,561,126			
Construction in progress	10,720,708	6,001,649	(16,086,181)	636,176
Total capital assets,	05 004 004	0.544.400	(40.000.404)	25 707 110
not being depreciated	35,281,834	6,511,466	(16,086,181)	25,707,119
Capital assets, being depreciated:				
Buildings and improvements	35,554,713	**	10,456,120	46,010,833
Equipment	2,174,917	658,657	(89,754)	2,743,820
Vehicles	2,196,260	450,748	(21,570)	2,625,438
Infrastructure	76,025,416	3,429,321	5,593,380	85,048,117
Total capital assets being			45.000.470	400 400 000
depreciated	115,951,306	4,538,726	15,938,176	136,428,208
Less accumulated depreciation for:				
Buildings and improvements	(7,294,140)	(943,477)	36,681	(8,200,936)
Vehicles	(1,186,855)	,	21,570	(1,386,994)
Equipment	(1,096,017)	(267,064)	89,754	(1,273,327)
Infrastructure	(16,748,914)	(1,610,735)		(18,359,649)
Total accumulated depreciation	(26,325,926)	(3,042,985)	148,005	(29,220,906)
Total capital assets being				
depreciated, net	89,625,380	1,495,741	16,086,181	107,207,302
Governmental activities capital assets, net	\$ 124,907,214	\$ 8,007,207 \$	- \$	132,914,421

The beginning balances were restated by \$73,025,739 to capitalize additional assets identified by the Town's infrastructure valuation study and record accumulated depreciation in accordance with the adoption of GASB Statement No. 34.

# NOTES TO FINANCIAL STATEMENTS

## Note 6. Capital Assets (Continued)

	Beginning Balance	Increases	(Deletions)/ Reclassifications	Ending Balance
Puninger has activities:	Delative	1110104363	1 (COIGOOTHOCHOTIO	Dalarioo
Business-type activities:  Capital assets, not being depreciated:				
Land	\$ 8,968,238 \$	1,707,181 \$	5 - \$	10,675,419
Construction in progress	3,783,343	5,293,558	(3,913,176)	5,163,725
	3,100,040	0,200,000	(0,010,110)	0,100,720
Total capital assets, not being depreciated	12,751,581	7,000,739	(3,913,176)	15,839,144
not being depreciated	12,731,001	7,000,738	(0,910,170)	10,000,144
Capital assets, being depreciated:				
Water system	45,508,265	598,593	1,146,865	47,253,723
Sewer system	70,617,935	600,167		71,218,102
Eguipment	3,089,545	326,767	(181,084)	3,235,228
Hangars	3,184,882		•	3,184,882
Runway	9,658,557	-	2,766,311	12,424,868
Buildings and improvements	2,236,063	**	•	2,236,063
Software	13,000	_	<b></b>	13,000
Total capital assets being				
depreciated	134,308,247	1,525,527	3,732,092	139,565,866
Less accumulated depreciation for:				
Water system	(9,201,190)	(980,049)	-	(10,181,239
Sewer system	(10,260, 417)	(1,445,397)	~	(11,705,814
Equipment	(1,465,461)	(318,581)	109,448	(1,674,594
Hangars	(256,576)	(127,071)	-	(383,647
Runway	(2,228,958)	(234,278)	-	(2,463,236
Buildings and improvements	(757,653)	(58,987)	-	(816,640
Software	(11,800)	(400)	-	(12,200
Total accumulated depreciation	(24,182,055)	(3,164,763)	109,448	(27,237,370
•				
Total capital assets being				
depreciated, net	110,126,192	(1,639,236)	3,841,540	112,328,496
	\$ 122,877,773 \$	5,361,503 \$	(71,636) \$	128,167,640

Governmental activities:	
Executive	\$ 307,925
Finance	19,107
Public safety	286,093
Parks and recreation	383,919
Balch Library	185,169
Engineering and public works	 1,860,772
Total depreciation expense - governmental activities	\$ 3,042,985
Business-type activities:	
Airport	\$ 500,643
Water and sewer	 2,664,120
Total depreciation expense - business-type activities	\$ 3,164,763

#### NOTES TO FINANCIAL STATEMENTS

#### Note 7. Interfund Assets/Liabilities

Advance from/to other funds:

Receivable Fund	Payable Fund	 Amount		
General	Airport	\$ 697,736		

The Airport Fund has not had sufficient cash flow from operations to meet all of its operating expenses and debt service costs. As a result, the General Fund has made operating cash advances to the Airport Fund to provide working capital and cover the annual cash deficits. No formal terms have been established for the repayment of the balance.

#### Note 8. Long-Term Debt

#### General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and for refunding of general obligation bonds. General obligation bonds have been issued for both general government and proprietary activities. These bonds are reported in the proprietary funds if they are expected to be repaid from proprietary fund revenues. During fiscal year 2003, \$2,044,665 of principal payments on the 2000 series general obligation bonds were included in the Debt Fund principal payments in order to move the obligation to the Airport Fund. General obligation bonds are direct obligations and pledge the full faith and credit of the Town.

Outstanding long-term debt at June 30, 2003, includes the following bond issues:

#### General Obligation Bonds:

\$7,930,000, 2003 General Obligation Refunding Bonds, due in annual installments of \$90,000 to \$1,635,000 beginning August 2003 through August 2010; interest at 4.50%	\$ 7,930,000
\$4,200,000, 2001 General Obligation Bonds due in annual installments of \$154,578 through January 2022; including interest at 4.02%	4,079,803
\$14,545,000, 2000 General Obligation Public Improvement Bonds due in annual installments of \$195,000 to \$1,810,000 through January 2021; interest at 4,75% to 6%	14,385,000
\$9,480,000, 1999 General Obligation Public Improvement Bonds due in annual installments of \$375,000 to \$700,000 through June 2019; interest at 3.85% to 4.80%	8,250,000

#### NOTES TO FINANCIAL STATEMENTS

#### Note 8. Long-Term Debt (Continued)

General Obligation Bonds: (Continued)

\$8,035,000, 1998 General Obligation Refunding Bonds due in annual installments of \$305,000 to \$965,000 through July 2016; interest at 4.00% to 4.50%

\$ 7,165,001

\$670,000, 1998 General Obligation Bond due in monthly installments of \$6,928 through February 2008, including interest at 4.45%

349,734

\$12,300,000, 1996 General Obligation Public Improvement Bonds, \$5,065,000 refunded December 1998, remaining balance due in annual installments of \$530,000 to \$705,000 through June 2010; interest at 4.90% to 5.40%

4,290,001

\$18,065,000, 1993 General Obligation Refunding Bonds, \$1,020,000 refunded December 1998 and \$7,805,000 refunded May 2003, remaining balance due in August 2003; interest at 5.20%

1,405,000

#### Revenue Bonds:

The Town also issues bonds where the Town pledges income derived from the acquired or constructed assets to pay debt service.

\$11,000,000, VRA 1999 Utility System Revenue Bonds; due in semi-annual principal and interest installments of \$391,534; interest at 3.50%

10,182,721

\$23,265,000, 1997 Utility System Revenue Refunding Bonds due in annual installments beginning July 2004 of \$70,000 to \$1,900,000 through July 2022; interest at 4.50% to 5.125%

23,265,000 81,302,260 2,406,714

Less unamortized premium, discount and deferred loss, net Total bonded debt

\$ 78,895,546

The Revenue Bonds constitute special obligations of the Town solely secured by a lien on and pledge of the net revenues of the water and sewer system. The revenue of the water and sewer system and the various special funds established by the bond covenants collateralizes the bonds. The covenants provide that the revenue of the system is to be used first to pay operating and maintenance expenses of the system and second to establish and maintain the revenue bond funds. Any remaining revenues may then be retained in a surplus account. The covenants also contain certain provisions, which require the Town to maintain revenues, as defined in the covenants of at least 1.25 times the annual debt service requirements. For fiscal year 2003, all revenue bond covenants were met.

#### **NOTES TO FINANCIAL STATEMENTS**

## Note 8. Long-Term Debt (Continued)

The allocation of debt to business-type and governmental activities net of premium, discount, and deferred loss is as follows:

Description	Business- Type Activities	Governmental Activities	Totals
Bond long-term debt:			
1993 General obligation refunding 1996 General obligation 1997 Utility revenue refunding 1998 General obligation 1998 General obligation refunding 1999 Public improvement 1999 VRA utility revenue 2000 Public improvement 2001 General obligation bond 2003 General obligation refunding	\$ 411,665 \$ 313,902 20,876,700 349,734 1,290,601 - 10,182,721 3,581,865 - 2,318,240 39,325,428	\$ 993,335 3,976,099 5,874,400 8,250,000 10,803,135 4,079,803 5,593,346 39,570,118	\$ 1,405,000 4,290,001 20,876,700 349,734 7,165,001 8,250,000 10,182,721 14,385,000 4,079,803 7,911,586 78,895,546
Total bonds payable  Other long-term debt:  Note payable Capital leases Accrued vacation	- - 280,680	40,000 359,681 809,326	40,000 359,681 1,090,006
Totals	\$ 39,606,108 \$	40,779,125	\$ 80,385,233

The following is a summary of long-term liability activity of the primary government for the year ended June 30, 2003:

	Beginning Balance	Additions	<u>.</u>	Retirements	Warren - An	Ending Balance	·	Due Within One Year
Governmental Activities: Bonds payable Note payable Capital lease Accrued vacation	\$ 43,962,288 80,000 677,775 763,709	\$ 5,593,346 - - 752,767	\$	9,985,516 40,000 318,094 707,150	\$	39,570,118 40,000 359,681 809,326	\$	2,465,801 40,000 179,833 77,488
Governmental activities long-term activities	\$ 45,483,772	\$ 6,346,113	\$_	11,050,760	\$	40,779,125	\$	2,763,122

Net additions to bonds payable consisted of \$5,606,510 of proceeds, \$248,788 of premium, and \$261,952 of deferred loss.

The retirement of general obligation bonds includes \$5,518,135 defeased by the 2003 General Obligation Refunding and \$2,044,665 of the 2000 Public Improvement Bonds being transferred to the Utility Fund.

#### NOTES TO FINANCIAL STATEMENTS

Note 8. Long-Term Debt (Continued)

Annual requirements to amortize long-term debt and related interest payments are as follows:

Year Ending	Bonded Obligations Capital Leases				Capital Leases				Note Pa	ayab	le
June 30,	Principal		Interest		Principal	***************************************	Interest		Principal		Interest
2004	\$ 2,465,801	\$	1,755,505	\$	179,833 179,848	\$	10,322	\$	40,000	\$	1,125
2005 2006	2,534,582 2,552,672		1,703,735 1,591,897		179,040		5,162 -		~		-
2007 2008	2,547,942 2,484,509		1,473,829 1,364,232		444- Mai		-		-		~
2009-2013 2014-2018	11,368,735 10,237,431		5,167,435 2,670,029		bbrr aver				-		
2019-2022 Less unamortized	5,391,612		527,381		•		***		-		-
amounts Totals	(13,166) \$ 39,570,118	<u>.</u>	16,254,043	\$	359,681	\$	15,484	\$	40,000	\$	1,125
i Otalo	<u> </u>					-		· · · · · · · · · · · · · · · · · · ·	moli	- Address	

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Business-type Activities: Bonds payable Compensated absences	\$ 38,766,000 246,295	\$ 4,362,905 253,922	\$ 3,803,477 219,537	\$ 39,325,428 280,680	\$ 1,149,680 27,616
Business-type activities long-term liabilities	\$ 39,012,295	\$ 4,616,827	\$ 4,023,014	\$ 39,606,108	\$ 1,177,296

Annual requirements to amortize long-term debt are as follows:

Year Ending	Bonded O	blig	ations
June 30,	 Principal		Interest
2004	\$ 1,149,680	\$	1,879,901
2005	1,940,656		1,856,153
2006	2,022,766		1,771,886
2007	2,063,652		1,682,729
2008	2,041,369		1,594,992
2009-2013	10,423,185		6,633,397
2014-2018	11,978,461		4,107,838
2019-2022	10,099,207		1,154,821
Less unamortized amounts	 (2,393,548)		-
	\$ 39,325,428	\$	20,681,717

The legal debt margin mandated by the Commonwealth of Virginia is \$310,067,393, which is computed, based upon 10% of the assessed value on real estate subject to taxation less applicable bonded debt.

Capital Lease Payable. The Town is obligated under a lease accounted for as a capital lease. Assets purchased through capital lease programs are subject to security agreements. The carrying value of assets under the outstanding capital lease totalled approximately \$431,600. The interest rate on the lease approximates 2.87%.

## NOTES TO FINANCIAL STATEMENTS

## Note 8. Long-Term Debt (Continued)

Note Payable. The Town is obligated under a note payable dated March 1999 to the Virginia Outdoor Recreation and Revolving Loan Program. The terms of the note are \$200,000 at 3.75% with annual principal payments of \$40,000 through March 2004.

In prior years, the Town defeased certain general obligation debt by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Town's financial statements. At June 30, 2003, approximately \$13,890,000 of bonds that were previously accounted for by the Town are considered defeased.

## Note 9. Interfund Transfers

	Transfer to Fund											
		General		Debt		Highways Capital						
		Fund		Service		<u>Projects</u>						
Transfer from fund:												
Governmental activities:	•		r.	C 000 F07	ው	225 000						
General Fund	\$		\$	6,928,527	\$	225,000						
Highways Capital Projects		50,000		***		402 0E2						
Building Capital Projects		2,053,829		-		123,053						
Storm Drains Capital Projects		168,053		•••		-						
Parks and Recreation Capital Projects		1,719,950		-		~						
Irwin W. Uran		314,000		***		-						
Business-type activities:												
Airport		309,665		••		-						
Water and Sewer		1,803,000		<u> </u>		<u> </u>						
Total transferred in	\$	6,418,497	\$	6,928,527	\$	348,053						
Total transferred in	<b>P</b>	0,410,491	Ψ	0,020,021	Ψ							
		Storm										
		Drains				Total						
		Capital				Transferred						
		Project		Airport		Out						
Transfer from fund:												
Governmental activities:												
General Fund	\$	355,000	\$	299,117	\$	7,807,644						
Highways Capital Projects	•	-		~		50,000						
Building Capital Projects		-		-		2,176,882						
Storm Drains Capital Projects		-		_		168,053						
Parks and Recreation Capital Projects		-		_		1,719,950						
Irwin W. Uran		_		·-		314,000						
Business-type activities:						•						
Airport		-		<del></del>		309,665						
Water and Sewer						1,803,000						
TYCKE CHU CONCI				<del></del>								
Total transferred in	\$	355,000	\$	299,117	\$	14,349,194						
	E٥											

#### NOTES TO FINANCIAL STATEMENTS

#### Note 9. Interfund Transfers (Continued)

The transfer from the General Fund to the Debt Service Fund is to cover the Town's principal and interest requirements.

The transfer from the General Fund to the Highways Capital Projects Fund is for a supplemental appropriation for the Catoctin Circle Project.

The transfers from the Capital Projects Funds to the General Fund are to revert the unspent funds on completed projects back to the General Fund.

The transfer from the Building Capital Projects Fund to the Highways Capital Projects Fund is to reallocate available funds between projects.

The transfer from the Irwin W. Uran Fund to the General Fund is to reimburse the General Fund for qualifying expenditures.

The transfer from the Airport Fund to the General Fund is for general administrative service performed by the general government and to reimburse bond principal and interest serviced by the General Fund.

The transfer from the Water and Sewer Fund to the General Fund is to reimburse the General Fund for a one-time liability paid by the General Fund.

The transfer from the General Fund to the Storm Drains Capital Projects Fund is for the Town's funding of various capital projects.

The transfer from the General Fund to the Airport Fund is an operating and capital subsidy for the Airport's debt service and capital projects.

#### Note 10. Commitments and Contingent Liabilities

At June 30, 2003, major outstanding commitments for construction projects are as follows:

Project		
Terminal and Parking Expansion	\$	2,775,000
East Market Street Widening	·	1,903,000
South King Street Widening		441,000
Sycolin Road Widening		415,000
WPLF Expansion		956,000
Catoctin Circle Trail		342,000
Loudoun Street Office Buildings		341,000
Water Meter Replacement Program		541,000

#### NOTES TO FINANCIAL STATEMENTS

#### Note 11. Irwin W. Uran Permanent Fund

Irwin W. Uran has donated funds to the Town for designated uses which are accounted for in a special revenue fund. The Town continues to expend funds in full compliance with the donor-designated uses.

#### Note 12. Thomas Balch Library

The County of Loudoun, Virginia, made a deed of gift and dedication in 1994 to the Town of Leesburg, Virginia consisting of special revenue funds held and the real property referred to as Thomas Balch Library. The Town has complied with all restrictive covenants on the use of the funds and structures.

#### Note 13. Surety Bonds

The Town has the following surety bonds:

Fidelity and Deposit Company – Surety, Paul E. York – Director of Finance The Virginia Municipal Liability Pool - Surety Employee Dishonesty – Blanket Bond 100,000 \$ 500,000

#### Note 14. Post-Employment Health Care Benefits

In addition to providing pension benefits, the Town provides for certain health care insurance benefits for retired public employees. Substantially all of the Town's public employees may become eligible for those benefits if they reach normal retirement age while working for the Town. The cost of retiree health care insurance benefits is recognized as an expenditure as premiums are paid. For 2003, those costs totalled \$52,928 covering 15 employees.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 15. Defined Benefit Pension Plan

Name of Plan: Virginia Retirement System (VRS)

Identification of Plan: Agent and Cost-Sharing Multiple-Employer Defined Benefit Pension Plan

Administering Entity: Virginia Retirement System (System)

All full-time, salaried permanent employees of participating employers must participate in the VRS. Benefits vest after five years of service. Employees are eligible for an unreduced retirement benefit at age 65 with five years of service (age 60 for participating local law enforcement officers, firefighters and sheriffs) or at age 50 with at least 30 years of service if elected by the employee (age 50 with 25 years of service for participating local law enforcement officers, firefighters and sheriffs) payable monthly for life in an amount equal to 1.7 percent of their average final salary (AFS) for each year of credited service. Benefits are actuarially reduced for retirees who retire prior to becoming eligible for full retirement benefits. In addition, retirees qualify for annual cost-of-living increases limited to 5% per year beginning in their second year of retirement. AFS is defined as the highest consecutive 36 months of salary. Participating local law enforcement officers, firefighters and sheriffs may receive a monthly benefit supplement if they retire prior to age 65. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. A copy of that report may be obtained by writing to the System at P. O. Box 2500, Richmond, Virginia, 23218-2500.

### **Funding Policy**

Plan members are required by Title 51.1 of the Code of Virginia (1950), as amended, to contribute 5% of their annual salary to the VRS. The 5% member contribution has been assumed by the Town. In addition, the Town is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the Code of Virginia and approved by the VRS Board of Trustees. The Town of Leesburg's contribution rate for the fiscal year ended June 30, 2003 was 11.00% of annual covered payroll.

#### Note 15. Defined Benefit Pension Plan (Continued)

## Annual Pension Cost (APC)

For 2003, the Town of Leesburg's annual pension cost of \$1,549,227 was equal to the Town's required and actual contributions. The required contribution was determined as part of the June 30, 2001 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions included (a) 8% investment rate of return, (b) projected salary increases ranging from 4.25% to 6.10% per year, and (c) 3.0% per year cost-of-living adjustments. Both (a) and (b) included an inflation component of 3%. The actuarial value of the Town's assets is equal to the modified market value of assets. This method uses techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The Town's actuarial accrued liability is being amortized as a level percentage of payroll on an open basis within a period of 30 years or less.

Three-year trend information for the Town is as follows:

_	Fiscal Year Ended	inual Pension Cost (APC)	Percentage of APC Contributed	 Net Pension Obligation
	June 30, 2001	\$ 1,150,654	100%	\$ -
	June 30, 2002	1,338,772	100%	-
	June 30, 2003	1,549,227	100%	-

#### Note 16. Risk Management

The Town is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To reduce insurance costs and the need for self-insurance, the Town has joined with other municipalities in the Commonwealth of Virginia in several public entity risk pools that operate as common risk management and insurance programs for member municipalities. Settled claims exceeded insurance coverage during fiscal year 2001 by approximately \$958,000. Settled claims from these risks did not exceed coverage in fiscal years 2003 and 2002.

The Town also has coverage with the Virginia Municipal Group Self Insurance Association (Association) for workers' compensation. Each Association member jointly and severally agrees to assume, pay and discharge any liability. The Town pays Virginia Municipal Group contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the Association and claims and awards are to be paid. In the case for both pools, if the event of a loss deficit and depletion of all available excess insurance, the pools may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

#### **NOTES TO FINANCIAL STATEMENTS**

#### Note 16. Risk Management (Continued)

The Town participates in VaCorp, which is a public entity risk pool that provides commercial general liability, property, automobile, and other types of insurance coverage to Virginia localities.

The Town has chosen to partially retain the risk associated with the employees' health and dental insurance plan. Risk is retained up to the limits based on monthly claims paid per employee and a 125% aggregate stop loss for total claims paid during the year. The risk financing is accounted for in the General Fund and Water and Sewer Fund. Premiums are paid for all full-time employees of the Town to a claim administrator which processes all claims.

Liabilities are reported when it is probably that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering recent settlement trends including frequency and amount of pay-outs. The change in the claims liabilities balance during the past two years is as follows:

	***********	2003	 2002
Unpaid claims, July 1 Incurred claims (including IBNR) Claim payments	\$	741,772 2,038,587 (2,335,136)	\$ 633,345 1,959,109 (1,850,682)
Unpaid claims, June 30	_\$_	445,223	\$ 741,772

#### Note 17. Sewer Line Reimbursement Commitment

In 1977, the School Board of Loudoun County, Virginia agreed to advance the Town \$166,407 for development of a Town sewer line. The Town agreed to reimburse the School Board the advance and 6% per annum as the Town collects availability fees from permits issued for connection to the sewer line. In no event does the Town have a liability beyond collected availability fees with the agreement for reimbursement terminating 2007. Payments made to the County, including principal and interest, have amounted to \$71,264.

#### NOTES TO FINANCIAL STATEMENTS

#### Note 18. Operating Rental Income Lease

The Town leases various owned airport properties under non-cancelable operating leases. The leases provide for annual rental increases and pass-through of certain maintenance costs. The lease terms expire April 2018 and January 2026.

The following schedule represents minimum rental income under the above leases as of June 30, 2003:

Year Ending	Rental
June 30,	income
2004	\$ 241,169
2005	187,002
2006	169,297
2007	169,831
2008	170,380
2009-2013	860,669
2014-2018	851,849
2019-2023	145,905
2024-2026	80,605
Total	\$ 2,876,707

#### Note 19. Reclassifications

Certain amounts presented in the comparative totals for 2002 have been reclassified, with no effect to the net assets, change in net assets or net increase/decrease in cash, to be consistent with the classifications adopted for fiscal year 2003.

#### Note 20. Pending GASB Statements

At June 30, 2003, the Governmental Accounting Standards Board (GASB) had issued several statements not yet implemented by the Town. The statements which might impact the Town are as follows:

GASB Statement No. 39, Determining Whether Certain Organizations are Component Units, an amendment of GASB Statement No. 14, provides guidance for identifying and reporting component units. The provisions of Statement 39 will be effective for periods beginning after June 15, 2003.

GASB Statement 40, Deposits and Investment Risk Disclosures, an amendment of GASB Statement No.3, requires certain disclosures of investments that are highly sensitive to interest rate risk and modifies custodial credit risk disclosures of Statement No. 3. The provisions of Statement 40 will be effective for periods beginning after June 2004.





# SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability (Asset)	Funded Ratio	Covered Payroll	Unfunded Actuarial Accrued Liability (Asset) as a Percentage of Covered Payroll
June 30, 2002	\$ 20,544,468	\$ 22,396,641	\$ 1,852,173	91.73%	\$12,561,755	14.74%
June 30, 2001 June 30, 2000	18,737,873 16,219,505	18,294,176 15,491,764	(443,697) (727,741)	102.43% 104.70%	10,649,142 8,688,840	(8.38)%

## SUPPLEMENTARY STATEMENTS

#### NONMAJOR GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

<u>Balch Library Fund</u> – This fund is used to account for the donations and legally restricted revenues that are to be used to maintain the Balch Library.

<u>Irwin W. Uran Fund</u> – This fund is used to account for the private donations and interest revenue designated by the donor for specific purposes.

#### Capital Projects Funds

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

<u>Storm Drains Capital Projects Fund</u> – This fund is used to account for the construction and expansion of the Town's storm drainage system.

<u>Parks and Recreation Capital Projects Fund</u> – This fund is used to account for the construction and improvements of the Town's parks and recreation facilities.

Exhibit A-1

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2003

								Total
		Special	Revenue	Capital	Pro	ects	_ 1	Nonmajor
	***************************************	Balch	Irwin W.	Storm	P	arks and	Go	vernmental
	1	Library	Uran	Drains	Recreation			Funds
ASSETS								
Cash, cash equivalents, and temporary cash investments Due from other governments	\$	50,555	\$ 1,867,662	\$2,009,262 -	\$	586,670 98,500	\$	4,514,149 98,500
Total assets	<u>\$</u>	50,555	\$ 1,867,662	\$2,009,262	\$	685,170	\$	4,612,649
LIABILITIES AND FUND BALANCES								
Liabilities: Accounts payable		**	\$ <u>17,292</u>	\$ 2,379	\$	92,487	\$	112,158
Total liabilities		**	17,292	2,379		92,487		112,158
Fund balances: Unreserved, designated for future expenditures		50,555	1,850,370	2,006,883	••••••	592,683	.,	4,500,491
Total fund balances		50,555	1,850,370	2,006,883		592,683	<u>.</u>	4,500,491
Total liabilities and fund balances	_\$_	50,555	\$ 1,867,662	\$2,009,262	\$	685,170	\$	4,612,649

Exhibit A-2

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS Year Ended June 30, 2003

	<b>,</b>	Special I Balch Library		venue Irwin W. Uran		Capital F Storm Drains	rojects Parks a Recreati			Total lonmajor vernmental Funds
Revenues:  Revenue from local sources:  Use of money and property  Donations	\$	5,865	\$	20,475 225,000	\$	12,258 	\$ 42,2	91	\$	80,889 225,000
Total revenue	•	5,865		245,475		12,258	42,2	91		305,889
Expenditures: Contractual services Contributions Capital outlays		- - 1,670		3,261 17,292	····	- - 141,301	1,969,3	83_		3,261 17,292 2,112,354
Total expenditures		1,670		20,553		141,301	1,969,3	83	············	2,132,907
Revenues over (under) expenditures		4,195	,	224,922		(129,043)	(1,927,0	92)		(1,827,018)
Other financing sources (uses): Transfers in Transfers out	<del>,,,,</del>			(314,000)		355,000 (168,053)	(1,719,9	50)		355,000 (2,202,003)
Total other financing sources (uses), net	,	40		(314,000)		186,947	(1,719,9	50)		(1,847,003)
Net change in fund balances		4,195		(89,078)		57,904	(3,647,0	42)	,	(3,674,021)
Fund balances, beginning		46,360		1,939,448		1,948,979	4,239,7	25		8,174,512
Fund balances, ending	\$	50,555	\$	1,850,370	\$	2,006,883	\$ 592,6	83	\$	4,500,491



# SUPPLEMENTAL SCHEDULES

		Budgete	i Am		-					Total cumbrances and		ariance with inal Budget Over
	<del> </del>	Original		Final	Encu	mbrances	E	penditures	Ex	penditures		(Under)
Legislative:												
Town council:	•	64 000	ø	61,900	œ	_	\$	60,748	\$	60,748	\$	(1,152)
Personal service	\$	61,900 15,400	Ф	15,400	Ψ	_	*	3,260	•	3,260	•	(12,140)
Contractual service				40,250		_		32,169		32,169		(8,081)
Materials and supplies		40,250 12,500		12,500		_		12,500		12,500		-
Contributions		130,050		130,050				108,677		108,677		(21,373)
Total town council		130,050		130,030				100,011		100,011		
Clerk of council:				414.446				442 007		113,927		2,487
Personal service		111,440		111,440		•		113,927		2,848		(12,152)
Contractual service		15,000		15,000		-		2,848		5,082		(2,208)
Materials and supplies		7,290		7,290		-		5,082		679		(146)
Capital outlays		825		825		*		679				(12,019)
Total clerk of council		134,555	· ••	134,555		-		122,536		122,536		(12,019)
Total legislative		264,605	<u></u>	264,605		_		231,213		231,213		(33,392)
Executive:												
Town manager:				_				m= = ===				4 500
Personal service		588,985		588,985				590,873		590,873		1,888
Contractual service		250,921		280,921		30,445		99,168		129,613		(151.308)
Materials and supplies		65,200		70,200		•		50,292		50,292		(19,908)
Capital outlays				-		-		143		143		143
Total town manager		905,106	·	940,106		30,445		740,476	~	770,921		(169,185)
Personnel administration:												
Personal service		362,920		362,920		-		359,158		359,158		(3,762)
Contractual service		121,975		121,975		3,761		99,112		102,873		(19,102)
Materials and supplies		42,500		42,500		281		16,293		16,574		(25,926)
Total personnel administration		527,395		527,395		4,042		474,563		478,605		(48,790)
Information technology:												
Personal service		409,730		409,730		-		396,795		396,795		(12,935)
Contractual service		298,700		271,850		128,488		133,465		261,953		(9,897)
Materials and supplies		63,800		58,350		-		51,963		51,963		(6,387)
Capital outlays		61,250		93,550		5,733		102,728		108,461		14,911
Total Information technology		833,480		833,480		134,221		684,951		819,172		(14,308)
Tree commission:												
Personal service		4,520		4,520		-		4,522		4,522		2
Materials and supplies		10,000		10,000		•		1,923		1,923		(8,077)
Total tree commission		14,520		14,520		-		6,445		6,445		(8,075)
Cable TV commission:												
Personal service		4,520		4,520		-		3,391		3,391		(1,129)
Contractual service		12,000		12,000		-		58		56		(11,942)
Materials and supplies		4,050		4,050		-		2,079		2,079		(1,971)
Total cable TV commission		20,570		20,570		-		5,528		5,528		(15,042)
Francoult deviations												
Economic development:		219,650		219,650				139,736		139,736		(79,914)
Personal service		•		344,698		82,936		206,674		289.610		(55,088)
Contractual service		320,798		35,975		1,000		21,564		22,564		(13.411)
Materials and supplies		35,975		7,100		2,015		555		2,570		(4,530)
Capital outlays		172,415		172,415		2,010		157,483		157,483		(14,932)
Contributions			<del></del>	779,838		85,951		526,012		611,963		(167,875)
Total economic development	***	748,838		113,000		00,001						

	Budaete	d An	nounts				Total Encumbrance and		/ariance with Final Budget Over
•	Original		Final	Enc	umbrances	Expenditures	Expenditures	:	(Under)
Executive (Continued):									
Environmental advisory committee:								_	
Personal service	\$ 4,520	\$	4,520	\$	-	\$ 2,914	\$ 2,914		,
Contractual service	6,000		6,000		-	600	600		(5,400)
Materials and supplies	9,000		9,000			389	389		(8,611)
Total environmental advisory committe	19,520		19,520			3,903	3,903		(15,617)
Total executive	3,069,429		3,135,429		254,659	2,441,878	2,696,537		(438,892)
Legal:									
Town attorney:									
Personal service	193,435		193,435		-	162,355	162,355		(31,080)
Contractual service	40,000		40,000		-	21,463	21,463		(18,537)
Materials and supplies	6,465		6,465			3,810	3,810		(2,655)
Total legal	239,900		239,900		<u> </u>	187,628	187,628		(52,272)
Planning, zoning, and development									
Personal service	1,603,020		1,603,020		-	1,345,729	1,345,729		(257,291)
Contractual service	48,501		48,501		43,840	15,076	58,916		10,415
Materials and supplies	63,225		61,825		-	41,950	41,950		(19,875)
Capital outlays	61,412		62,812			27,082	27,082		(35,730)
Total planning, zoning, and developme	1,776,158		1,776,158		43,840	1,429,837	1,473,677		(302,481)
Finance:									
Administration:									
Personal service	872,220		872,220		-	841,946	841,946		(30,274)
Contractual service	331,631		331,631		4,920	374,625	379,545		47,914
Materials and supplies	158,800		158,800		-	142,038	142.038		(16,762)
Capital outlays	9,660		9,660		-	427	427		(9,233)
Total administration	1,372,311		1,372,311		4,920	1,359,036	1,363,956		(8,355)
<b>.</b>									
Budget:	153,800		153,800		_	142,941	142,941		(10,859)
Personal service			5,000		250	1,809	2,059		(2,941)
Contractual service	5,000 5,350		5,350		-	378	378		(4,972)
Materials and supplies	3,350 164,150	<del>,</del>	164,150		250	145,128	145,378		(18,772)
Total budget	104,130		104,130						
Purchasing:						معتد مصور	204 440		(4 mms)
Personal service	122,385		122,385			121,146	121,146		(1,239)
Contractual service	-		-		1,530	156	1,686		1,686
Materials and supplies	12,980		12,980			5,346	5,346		(7,634)
Total purchasing	135,365		135,365		1,530	126,648	128,178		(7,187)
Total finance	1,671,826	<u>.</u>	1,671,826		6,700	1,630,812	1,637,512	<del>,</del>	(34,314)
Public safety:									
Personal service	5,360,020		5,360,020		-	5,059,116	5,059,116		(300,904)
Contractual service	324,358		323,058		14,673	226,086	240,759		(82,299)
Materials and supplies	430,448		446,748		12,389	317,603	329,992		(116,756)
Capital outlays	468,626		786,626		98,998	552,852	651,850		(134,776)
Contributions - local fire and rescue	288,000		288,000		· · · · · · · · · · · · · · · · · · ·	674,882	674,882		386,882
Total public safety	6,871,452		7,204,452		126,060	6,830,539	6,956,599	<u></u>	(247,853)

									Total		Variance with Final Budget
	R	ıdgeted	Δ.,	munte					and	,,,,	Over
	Orig	<del></del>	7(1)	Final	Encum	brances	Expend	litures	Expenditur	es	(Under)
Parks and recreation:		1,,,									
Personal service	\$ 2,82	1,679	\$	2,849,329	\$	-	\$ 2,86	0,821	\$ 2,860,82	1 !	\$ 11,492
Contractual service	65	3,989		653,989		23,303	45	7,868	481,17	1	(172,818)
Materials and supplies		9,301		594,401		8,433	54	1,166	549,59	9	(44,802)
Rent		7,750		97,750			10	1,493	101,49	3	3,743
Capital outlays		6,821		230,021		17,698	17	6,329	194,02	7	(35,994)
Total parks and recreation		9,540		4,425,490		49,434		7,677	4,187,1		(238,379)
Balch library:											
Personal service	26	4,940		264,940			26	0,732	260,73	2	(4,208)
Contractual service	4	1,791		41,791		1,518	3	5,297	36,81	5	(4,976)
Materials and supplies	5	1,210		52,210			4	0,059	40,05	9	(12,151)
Capital outlays		-		-		-		3,847	3,84	17	3,847
Contributions		7,000		7,000		-		7,000	7,0(	Ю	-
Total Balch library	36	4,941		365,941		1,518	34	6,935	348,4	3	(17,488)
Engineering and public works:											
Engineering:				. ==. 000				4 540	4 454 5		(447.200)
Personal service	-	1,900		1,571,900			•	4,512	1,454,51		(117,388)
Contractual service		3,269		413,269		8,629		8,896	97,52		(315,744)
Materials and supplies		8,810		48,810		-		5,474	35,47		(13,336)
Capital outlays	***************************************	8,300		48,300				2,987	32,98		(15,313)
Total engineering	2,08	2,279		2,082,279		8,629	1,61	1,869	1,620,49	<u>B</u>	(461,781)
Administration:										_	(******
Personal service		3,680		413,680		-		0,780	410.78		(2,900)
Contractual service	35	2,062		352,062	•	73,788		8,005	311,79		(40,269)
Materials and supplies	1	1,400		11,400		-		8,596	8,59	16	(2,804)
Capital outlays		2,500		2,500		-			•		(2,500)
Total administration	77	9,642		779,642	······································	73,788	55	7,381	731,16	9	(48,473)
Street maintenance:											
Personal service	1,47	5,360		1,481,859		•		4,602	1,324,60		(157,257)
Contractual service	86	4,640		928,802	2	23,070		2,600	945,67		16,868
Materials and supplies	14	9,425		149,425		••	14	5,703	145,70	3	(3,722)
Capital outlays	24	3,200		243,200		35,111	12	9,701	164,81		(78,388)
Total street maintenance	2,73	2,625		2,803,286	2	58,181	2,32	2,606	. 2,580,78	7	(222,499)
Storm drainage:											
Contractual service	2	3,420		23,420		23,058		362	23,42		*
Total storm drainage	2	3,420		23,420		23,058		362	23,42	0	<del>-</del>
Street lights:											
Electricity	26	0,000		260,000		-		9,628	219,62		(40,372)
Capital outlays	18	3,355		183,355		12,847		3,423	176,27		(7,085)
Total street lights	44	3,355		443,355		12,847	38	3,051	395,89	8	(47,457)
Parking meters and lots:											
Personal service		0,181		40,181		-		0,291	40,29		110
Contractual service	4	000,6		49,000		9,445		6,759	16,20		(32,796)
Materials and supplies	1	000,0		10,000				1,578	1,57		(8,422)
Capital outlays	2	5,500		25,500				0,896	20,89		(4,604)
Total parking meters and lots	12	4,681		124,681		9,445	6	9,524	78,96	9	(45,712)

Exhibit B-3 Page 4

	Budgete	d Am	ounts				Total Encumbrances and	Variance with Final Budget Over	
•	Original		Final	En	cumbrances	Expenditures	Expenditures	(Under)	
Engineering and public works (continued):									
Refuse collection:									
Contractual service	\$ 1,700,000	\$	1,700,000	\$	9,000	\$ 1,610,350	\$ 1,619,350		
Materials and supplies	11,000	_	11,000		3,425	4,793	8,218	(2,782)	
Total refuse collection	1,711,000		1,711,000		12,425	1,615,143	1,627,568	(83,432)	
Maintenance of buildings and grounds:									
Personal service	201,565		201,565		•	208,170	208,170	6,605	
Contractual service	149,640		149,640		16,190	99,632	115,822	(33,818)	
Materials and supplies	134,000		134,000		-	84,954	84,954	(49,046)	
Rent	-		•		•	5,263	5,263	5,263	
Capital outlays	13,000		13,000		7,497		7,497	(5,503)	
Total maintenance of buildings									
and grounds	498,205		498,205		23,687	398,019	421,706	(76,499)	
Equipment maintenance:									
Personal service	356,445		356,445		-	363,732	363,732	7,287	
Contractual service	26,000		26,000		32,485	19,445	51,930	25,930	
Materials and supplies	302,650		302,650		-	351,953	351,953	49,303	
Capital outlays	11,700		11,700		1,785	7,262	9,047	(2,653)	
Total equipment maintenance	696,795		696,795		34,270	742,392	776,662	79,867	
Total engineering and public works	9,092,002	<u>.,</u> ,	9,162,663		556,330	7,700,347	8,256,677	(905,986)	
Total expenditures and encumbrances	27,569,853	2	8,246,464		1,038,541	24,936,866	25,975,407	(2,271,057)	
Other financing uses:									
Payment to escrow agent			_		*	5,780,087	5,780,087	5,780,087	
Transfers out	5,744,373		5,744,373		-	7,807,644	7,807,644	2,063,271	
(Tallsters out	0,111,10,10				<del></del>		······································		
Total other financing uses	5,744,373		5,744,373			13,587,731	13,587,731	7,843,358	
Total General Fund expenditures, encumbrances, and other financing uses	\$ 33,314,226	<b>\$</b> _3	3,990,837	\$_	1,038,541	\$ 38,524,597	\$ 39,563,138	\$ 5,572,301	

Exhibit C-1

AIRPORT FUND COMPARATIVE STATEMENTS OF NET ASSETS June 30, 2003 (With Comparative Totals for 2002)

	2003		2002	
ASSETS				
Current Assets:	•	052 466	ድ ማሳፈ	20
Cash, cash equivalents, and temporary cash investments	\$	852,166 67.034		
Accounts receivable, net		67,024 511,668	65,3 755,3	
Due from other governments		311,000	755,5	141
Total current assets	<del></del>	1,430,858	894,0	89
Noncurrent Assets:				
Capital assets:			<b></b>	
Land		9,089,063	8,785,3	
Buildings and improvements		2,236,063	2,236,0	
Equipment		1,245,130	1,426,2	
Hangars		3,184,882	3,184,8	
Runway		12,424,868	9,658,5	
Construction in progress		2,007,477	2,342,6	
Less: accumulated depreciation	,,,,,	(4,084,617)	(3,693,4	22)
Total noncurrent assets	********************************	26,102,866	23,940,2	89
Total assets	********	27,533,724	24,834,3	78
LIABILITIES				
Current Liabilities:				
Accounts payable		361,973	448,3	63
Accrued payroll		2,976	4,0	42
Accrued interest		99,870	54,4	19
Compensated absences		172	1,0	00
Retainage payable		110,014	249,3	03
Advances from other funds		697,736	697,7	36
Bonds payable		199,780	169,7	81
Customer deposits and contingent charges	<b></b>	19,175	21,0	15
Total current liabilities	<u></u>	1,491,696	1,645,6	59
Noncurrent Liabilities:				
Compensated absences		7,883	5,19	91
Bonds payable	·····	4,783,506	2,939,2	
Total noncurrent liabilities		4,791,389	2,944,43	33
Total liabilities		6,283,085	4,590,0	92
NET ASSETS				<u></u> ,
: 1 to 2		•		
Invested in capital assets, net of related debt		21,119,580	20,831,2	266
Unrestricted (deficit)		131,059	(586,9	980)
Total net assets	\$	21,250,639	20,244,2	286

Exhibit C-2

# AIRPORT FUND COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS Year Ended June 30, 2003 (With Comparative Totals for 2002)

		2003		2002	
Operating Revenues:					
Charges for services	_\$	848,521	\$	701,854	
Total operating revenues		848,521		701,854	
Operating Expenses:					
Personal service		279,928		251,944	
Contractual services		80,736		97,991	
Depreciation		500,643		478,893	
Other charges		82,286		76,221	
Total operating expenses	***************************************	943,593		905,049	
Operating loss		(95,072)		(203,195)	
Nonoperating Revenues (Expenses):					
Interest on investments		19,790		57,357	
Interest and fiscal charges on bonds		(262,527)		(133,305)	
Loss on disposal of assets	<del></del>	(71,636)		(6,255)	
Total nonoperating expenses, net	<u></u>	(314,373)		(82,203)	
Loss before grants and transfers		(409,445)		(285,398)	
Capital grant revenue	1	1,426,346		2,595,903	
Transfers in		299,117		435,745	
Transfers out		(309,665)		(150,000)	
Change in net assets	•	1,006,353		2,596,250	
Total net assets, beginning	20	0,244,286		17,648,036	
Total net assets, ending	\$ 2	1,250,639	\$	20,244,286	

AIRPORT FUND COMPARATIVE STATEMENTS OF CASH FLOWS Year Ended June 30, 2003 (With Comparative Totals for 2002)

	<b>2003</b> 200	2
Cash Flows From Operating Activities:		
Receipts from customers	•	,314
Payments to suppliers for goods and services		,844)
Payments to employees for services	<b>(279,130)</b> (247	<u>,941)</u>
Net cash provided by operating activities	<b>386,779</b> 307	,529
Cash Flows From Noncapital and Related Financing Activities:	4	
Transfers out		,000)
Transfers in	<b>299,117</b> 435	,745
Net cash provided by (used in) noncapital and related financing activities	<b>(10,548)</b> 285	745
Cash Flows From Capital and Related Financing Activities:		
Grant revenue	1,670,025 1,840	
Acquisition and construction of capital assets	(2,944,495) (3,356	
Interest		,839)
Proceeds from debt issuance	2,131,895	
Payments to escrow agent and issuance costs  Principal paid on bonds	<b>(85,855)</b> <b>(171,777)</b> (169	,896)
• •	***	
Net cash provided by (used in) capital and related financing activities	382,717 (1,846	,852)
Cash Flows From Investing Activities:		
Interest on investments	<u>19,790</u> 57	,357
Net cash provided by investing activities	<b>19,790</b> 57	,357
Net increase (decrease) in cash and cash equivalents	778,738 (1,196	,221)
Cash and Cash Equivalents	,	
Beginning	<b>73,428</b> 1,269	,649
Ending	<u>\$ 852,166 \$ 73</u>	,428
Reconciliation of operating loss to net cash provided by operating activities:		
Operating loss	\$ (95,072) \$ (203	,195)
Adjustments to reconcile operating loss	•	
to net cash provided by operating activities:		
Depreciation	<b>500,643</b> 478	,893
Changes in assets and liabilities:		
Increase in accounts receivable	<b>(1,710)</b> (10)	,540)
Increase (decrease) in:	140.040	000
Accounts payable	• •	,023
Accrued liabilities	(1,066)	20
Compensated absences	1,864 3, (1,840)	,983 345
Deposits and contingent charges		
Net cash provided by operating activities	<b>\$ 386,779 \$ 307</b>	,529
Supplemental Disclosure of Noncash Capital and Related Financing Activities:		
Cash payments for interest, net of capitalized interest of \$32,821 in 2003 and \$65,101 in 2002	<b>\$ 217,076</b> \$ 160.	,839
	<del> </del>	
Capital assets acquired through incurrence of accounts and retainage payable	<b>\$ 479,279</b> \$ 659,	643

Exhibit C-4

WATER AND SEWER FUND COMPARATIVE STATEMENTS OF NET ASSETS June 30, 2003 (With Comparative Totals for 2002)

	2003	2002
ASSETS		
Current Assets:		
Cash, cash equivalents, and temporary cash investments	\$ 42,535,809	
Accounts receivable, net	1,408,501	1,499,750
Accrued interest	93,706	378,446
Total current assets	44,038,016	40,526,258
Noncurrent Assets:		
Restricted cash	589,363	1,643,386
Deferred charges	149,728	131,190
Capital assets:		
Land	1,586,356	182,901
Water system	47,253,723	45,508,265
Sewer system	71,218,102	70,617,935
Equipment	1,990,098	1,663,329
Software	13,000	13,000
Construction in progress	3,156,248	1,440,687
Less accumulated depreciation	(23,152,753)	(20,488,633)
Total capital assets, net	102,064,774	98,937,484
Total noncurrent assets	102,803,865	100,712,060
	Company of the Compan	
Total assets	146,841,881	141,107,128
LIABILITIES		
Current Liabilities:		445 050
Accounts payable	1,153,122	445,250
Accrued payroll	82,777	65,308
Accrued insurance claims	113,758	158,345
Accrued interest	735,656	799,295
Compensated absences	27,444	5,104
Retainage payable	4,586	478,659
Bonds payable	949,900	1,467,401
Customer deposits and contingent charges	1,009,287	897,560
Total current liabilities	4,076,530	4,316,922
Noncurrent liabilities:		
Compensated absences	245,181	235,000
Bonds payable	33,392,242	34,189,666
Total noncurrent liabilities	33,637,423	34,424,666
	37,713,953	38,741,588
Total liabilities	Wigi s way water	
NET ASSETS		
Invested in capital assets, net of related debt	67,722,632	63,280,417
Unrestricted	41,405,296	39,085,123
Total net assets	\$ 109,127,928 \$	102,365,540

Exhibit C-5

#### WATER AND SEWER FUND COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS Year Ended June 30, 2003 (With Comparative Totals for 2002)

	2003	2002
Operating Revenues:		
Charges for services	\$ 7,809,012 \$	7,553,799
Other	77,854	214,197
Total operating revenues	7,886,866	7,767,996
Operating Expenses:		
Personal service	4,459,019	3,915,648
Contractual services	370,052	1,021,805
Depreciation	2,664,120	2,637,377
Other charges	2,846,772	1,398,445
Total operating expenses	10,339,963	8,973,275
Operating loss	(2,453,097)	(1,205,279)
Nonoperating Revenues (Expenses):		
Interest on Investments	645,493	1,298,959
Interest and fiscal charges on bonds	(1,745,030)	(1,744,678)
Total nonoperating expenses, net	(1,099,537)	(445,719)
Loss before grants, contributions and transfers	(3,552,634)	(1,650,998)
Capital grant revenue	66,439	376,489
Installation and connection charges	11,005,753	10,853,399
Developer donated assets	1,045,830	1,105,781
Transfers out	(1,803,000)	(1,633,032)
Change in net assets	6,762,388	9,051,639
Total net assets, beginning	102,365,540	93,313,901
Total net assets, ending	\$ 109,127,928 \$	102,365,540

#### WATER AND SEWER FUND COMPARATIVE STATEMENTS OF CASH FLOWS Year Ended June 30, 2003 (With Comparative Totals for 2002)

	···	2003	2002
Cash Flows From Operating Activities:			
Receipts from customers	\$	8,011,988 \$	7,542,851
Payments to suppliers for goods and services		(2,742,564)	(2,761,550)
Payments to employees for services		(4,453,616)	(3,846,210)
Internal activity - payments from other funds		•	458,146
Other receipts (payments)		77,854	214,197
Net cash provided by operating activities	<b></b>	893,662	1,607,434
Cash Flows From Noncapital and Related Financing Activities:		// DOS DOS)	(4 522 523)
Transfers out		(1,803,000)	(1,633,032)
Net cash used in noncapital and related financing activities	,	(1,803,000)	(1,633,032)
Cash Flows From Capital and Related Financing Activities:			10.050.000
Connection availability fees		11,005,753	10,853,399
Grant revenue		66,439	376,489
Acquisition and construction of capital assets		(4,986,041)	(6,117,299)
Interest		(1,674,731)	(1,596,047)
Proceeds from debt issuance		2,335,494	962,525
Payments to escrow agent and issuance costs		(2,335,494)	-
Principal paid on bonds		(1,467,401)	(1,332,710)
Net cash provided by capital and related financing activities		2,944,019	3,146,357
Cash Flows From Investing Activities:			
Interest on investments		930,233	1,181,495
Net cash provided by investing activities		930,233	1,181,495
Net increase in cash and cash equivalents		2,964,914	4,302,254
Cash and Cash Equivalents:		40,160,258	35,858,004
Beginning		40,100,200	00,000,001
Ending	\$	43,125,172 \$	40,160,258
Reconciliation of operating loss to net cash provided by operating activities:	_		// cor ono
Operating loss	\$	(2,453,097) \$	(1,205,279)
Adjustments to reconcite operating loss			
to net cash provided by operating activities:			
Depreciation		2,664,120	2,637,377
Changes in assets and liabilities:			
(increase) decrease in:			
Accounts receivable		91,249	(79,094)
Due from other funds		•	458,146
Increase (decrease) in:			
Accounts payable		474,260	(341,300)
Accrued liabilities		(27,118)	(3,591)
Compensated absences		32,521	73,029
Deposits and contingent charges		111,727	68,146
Net cash provided by operating activities	\$	893,662 \$	1,607,434
California Administration			
Supplemental Disclosure of Noncash Capital and Related Financing Activities:	¢	1,045,830 \$	1,105,781
Developer donated capital improvements	<u>\$</u>	1,040,030 7	1,100,701
Cash payments for interest, net of capitalized interest,			
of \$73,596 in 2003 and \$172,124 in 2002	\$	1,674,731 \$	1,596,047
Capital assets acquired through incurrence of accounts and retainage payable	\$	342,148 \$	582,609
Capital assets addition through stormerios of assessment and property	******		



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